

1 **The Social Cost of Ozone-Related Mortality Impacts from Methane Emissions**

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15 **Key Points:**

- 16 • Increases in mortality attributable to ozone produced from methane are not currently
17 considered in the government's social cost of methane
- 18 • Ozone from a 2020 methane emissions pulse results in 760 deaths per million metric ton and a
19 net present value of \$1700 per metric ton
- 20 • A reduced form tool is developed to assess uncertainties and facilitate additional social cost of
21 methane calculations

22

23 **Abstract:**

24 Atmospheric methane directly affects surface temperatures and indirectly affects ozone, impacting
25 human welfare, the economy, and environment. The social cost of methane (SC-CH₄) metric estimates
26 the costs associated with an additional marginal metric ton of emissions. Current SC-CH₄ estimates do
27 not consider the indirect impacts associated with ozone production from changes in methane. We use
28 global model simulations and a new BenMAP webtool to estimate respiratory-related deaths associated
29 with increases in ozone from a pulse of methane emissions in 2020. By using an approach consistent
30 with the current SC-CH₄ framework, we monetize and discount annual damages back to present day
31 values. We estimate that the methane-ozone mechanism is attributable to 760 (95% CI: 330-1200)
32 respiratory-related deaths per million metric tons (MMT) of methane globally, for a global net present
33 damage of \$1700/mT (95% CI: \$710-\$2600/mT CH₄; 2% Ramsey discount rate); this would double the
34 current SC-CH₄ if included. These physical impacts are consistent with recent studies, but comparing
35 direct costs is challenging. Economic damages are sensitive to uncertainties in the exposure and health
36 risks associated with tropospheric ozone, assumptions about future projections of NO_x emissions,
37 socioeconomic conditions, and mortality rates, choice of discount rates, and other factors. Our
38 estimates are most sensitive to uncertainties in ozone health risks. We also develop a reduced form
39 model to test sensitivities to other parameters. The reduced form tool runs with a user-supplied
40 emissions pulse, as well as socioeconomic and precursor projections, enabling future integration of the
41 methane-ozone mechanism into the SC-CH₄ modeling framework.

42 Plain Language Summary

43 The social cost of methane is used to assess the costs and benefits associated with emissions mitigation
44 in U.S. regulations, in addition to other decision-making applications. The current social cost of methane
45 used by the U.S. Government is \$1500/metric ton of methane emissions. This estimate does not include
46 damages related to deaths associated with changes in exposure to background ozone, resulting from
47 increases in atmospheric methane. Using an approach consistent with the social cost of methane
48 framework, we estimate that damages from the methane-ozone mechanism are \$1700/metric ton,
49 which, if included, would double the current social cost of methane. These costs have uncertainties
50 related to the health risks associated with exposure to ozone, assumptions about future NO_x emissions,
51 choice of discount rates, and other factors. We also develop a reduced form model that allows rapid
52 estimation of many of these sensitivities and enables consideration of this mechanism in the social cost
53 methodology.

54

55 1. Introduction

56 Methane is emitted from a variety of natural and anthropogenic sources (e.g., agriculture, wetlands, oil
57 and gas activities, coal mining, etc.) and is the second most important greenhouse gas (GHG) behind
58 carbon dioxide (CO₂), having contributed to roughly half a degree of present-day warming (and ~1/3 of
59 total GHG-induced warming). Methane, however, has a shorter atmospheric lifetime than CO₂ (a
60 perturbation lifetime of ~12 years, contrasting with CO₂'s lifetime of centuries to millennia), such that
61 reductions in global methane emissions can lead to reductions in atmospheric concentrations in only a
62 matter of years [IPCC, 2021]. Recently, under the Global Methane Pledge, over 150 participants agreed
63 to reduce global methane emissions by 30% by 2030 relative to 2020 levels, which has been projected to
64 decrease mean midcentury global surface warming by 0.2 °C [CCAC Secretariat, 2021]. The social cost of
65 methane (SC-CH₄) [Errickson et al., 2021; Marten and Newbold, 2012; Shindell et al., 2017] has been
66 used to value these and other types of direct climate benefits associated with marginal methane
67 emission changes, most recently valued at roughly \$1500 (2020\$, 2020 emissions, 3% economic
68 discount rate) [Interagency Working Group on Social Cost of Greenhouse Gases (IWG), 2021] or \$1600
69 (2020\$, 2020 emissions, 2% Ramsey discounting rate) [EPA, 2022] per metric ton of methane (mT CH₄).
70 These estimates include damages to human health, agriculture, energy, and labor associated with
71 projected increases in surface temperatures and other climate responses to changes in atmospheric
72 methane concentrations.

73 In addition to these direct impacts, methane also contributes to the chemical formation of tropospheric
74 ozone. Ozone in the troposphere is a GHG and air pollutant, responsible for over 11% of chronic
75 respiratory deaths attributable to outdoor air pollution worldwide each year [GBD 2019 Risk Factor
76 Collaborators, 2020], as well as global agricultural crop damages of over \$34 billion [in 2010 in 2015\$,
77 Sampedro et al., 2020]. Ozone formation in the troposphere occurs from the reaction of volatile organic
78 compounds (VOCs) or carbon monoxide with nitrogen oxides (NO_x = NO + NO₂) in the presence of
79 sunlight. Methane's 12-year lifetime is much longer than the hour-to-week lifetimes of most other
80 organic ozone precursors. Therefore, methane becomes relatively well-mixed in the atmosphere and
81 ozone production from methane's oxidation contributes to 'background' levels of ozone, rather than
82 localized production. While localized ozone production is an important consideration for regional air
83 pollution mitigation policies, the United States Environmental Protection Agency (EPA) has long

84 recognized that methane mitigation is a poor candidate for addressing local air quality problems. Since
85 1977, the EPA has exempted methane from the definition of “volatile organic compound” on the
86 grounds that methane has “negligible photochemical reactivity.” [40 CFR 51.100(s)(1)]; “Recommended
87 Policy on Control of Volatile Organic Compounds,” [42 Fed. Reg. 35314, July 8, 1977]. As a result, the
88 EPA does not regulate methane as part of its programs to implement the national ambient air quality
89 standards for ozone. The health effects of ozone, however, are determined by total tropospheric
90 concentrations, which are a combination of local/regional ozone production and the global background.
91 In contrast to localized ozone, changes in background ozone concentrations occur on time scales similar
92 to methane’s lifetime (e.g., ~12 years), are relatively insensitive to specific locations where emission
93 changes occur, and have been shown to respond linearly to changes in methane [e.g., West et al., 2006].
94 These large multi-year and global scale impacts make this methane-ozone mechanism a good candidate
95 for the social cost of carbon framework.

96 Previous studies [Anenberg et al., 2012; Sarofim et al., 2017; Shindell et al., 2012; West et al., 2006] have
97 leveraged the relative uniformity in the ozone response to methane changes to estimate global health
98 damages per metric ton of methane. These estimates are generally of the same magnitude as the
99 climate damages from the social cost of methane. Many of these and other studies have also estimated
100 methane-ozone damages from other effects, such as short-term health impacts (e.g., asthma-related
101 hospital visits) and agricultural crop losses, which can also account for a sizeable fraction of current SC-
102 CH₄ estimates [e.g., Sampedro et al., 2023; UNEP & CCAC, 2021]. Current SC-CH₄ values only account for
103 climate-driven damages from methane emissions, indicating that incorporating the global health and
104 monetary benefits from methane emissions-related ozone changes would be an important modification
105 to the social cost framework.

106 Most recently, the UN Environmental Program and Climate and Clean Air Coalition (UNEP/CCAC)
107 published the Global Methane Assessment report [UNEP/CCAC, 2021], which included estimates of the
108 physical and economic impacts to global mortality, morbidity, labor productivity, and agricultural yields
109 attributable to ozone produced from methane oxidation. Of these categories, the greatest physical and
110 economic impacts were from mortality associated with respiratory and cardiovascular diseases
111 attributable to long-term (i.e., chronic) exposure to methane-produced ozone, which led to over 1,400
112 deaths per million metric tons of methane. UNEP/CCAC results were derived from a series of global
113 composition-climate model (GCM) simulations in which methane mixing ratios were reduced by 50%
114 relative to pre-industrial levels and compared to base simulations. Consistent with previous modeling
115 studies [e.g., West et al., 2006], these simulations showed that background ozone levels respond linearly
116 to atmospheric methane changes of at least ±50% of the total anthropogenic contribution and are only
117 mildly sensitive to changes in other precursor emissions [UNEP/CCAC, 2021]. From these simulations,
118 changes in regional ozone levels per mT of global CH₄ emissions can be calculated in a manner that can
119 be incorporated into the social cost framework, enabling the consideration of additional ozone-health
120 impacts from methane to be considered in cost-benefit analyses.

121 This analysis is designed to apply five principles that leverage and combine key advances from previous
122 studies. First, to better align with the social cost framework, we assess the integrated impact of a
123 marginal methane emissions pulse on ozone mixing ratios through the end of the century, rather than
124 ozone changes associated with instantaneous emission reductions. This approach is similar to Sarofim et
125 al. [2017]. Second, we use changes in summertime maximum-daily 8-hour average (MDA8) ozone mixing
126 ratios associated with methane concentration perturbations, as derived from the recent UNEP/CCAC

127 simulations. The use of these gridded response maps allows us to capture spatial differences in the
128 magnitude of ozone's methane response, resulting from regional differences in precursor emissions and
129 chemical production regimes. Third, we use a global instance of the Environmental Benefits Mapping
130 and Analysis Program (BenMAP) webtool to estimate the chronic respiratory-related mortality impacts
131 attributable to perturbed ozone mixing ratios. This is the first application of global BenMAP, which uses
132 the most-recently developed ozone exposure-mortality response function from the 2019 Global Burden
133 of Disease (GBD) project, as well as updated projections of population and background mortality
134 statistics. Fourth, we use the value of a statistical life (VSL) to monetize the costs associated with annual
135 methane-ozone attributable deaths through the end of the century and integrate and discount these
136 damages in a manner consistent with the most recent SC-GHG framework [Rennert *et al.*, 2022a] to
137 derive a net present damage value per mT of methane emissions. This approach is consistent with the
138 methodology used for U.S. government calculations of the SC-CH₄ and with the health valuations used
139 for air quality analyses by the U.S. EPA (though the assumptions necessary for global and multi-year
140 lifetimes differ from those acceptable for local air quality analyses). Lastly, we describe the development
141 of a new reduced form tool that uses these results to quantify ozone-related mortality changes
142 associated with projections of perturbed methane emissions for any country and under any emission or
143 socioeconomic scenario. This reduced form model allows for the integration of indirect methane-ozone
144 mortality impacts into the social cost framework and provides insight into the sensitivity of this
145 mechanism to uncertain parameters.

146

147 **2. Materials and Methods**

148 This analysis uses a multi-step approach outlined in Figure 1 to calculate the monetary value of
149 additional respiratory-related deaths through the end of the century from ozone exposure associated
150 with emitting a metric ton of methane in 2020. Briefly, global methane-ozone response maps (i.e., O₃
151 pptv / CH₄ ppbv) are used to estimate the annual change in ozone expected from a marginal pulse of
152 methane emissions in the year 2020. The resulting ozone maps are then used as input with projected
153 population characteristics and background mortality in a new application of the global BenMAP webtool
154 to estimate the attributable respiratory health impacts. Annual deaths in each country are then
155 monetized, discounted back to present day values, and aggregated over the century to produce an
156 estimate of the global net present damages associated with ozone from a ton of methane emissions in
157 2020. This approach enables the estimation of ozone-related mortality benefits associated with
158 methane emission mitigation policies and is well suited to regulatory analysis. All monetary values
159 presented in this analysis are in 2020 U.S. dollars. The following sections provide details about each of
160 the methodological steps and underlying data.

161

162 **2.1 Tropospheric Ozone Change From a Pulse of Methane**

163 We first estimate the annual change in global atmospheric methane mixing ratios over the 21st century,
164 in response to a 275 million metric ton (or ~100 ppbv) methane emissions pulse in the year 2020 (Figure
165 S1, left). For this calculation we use the atmospheric perturbation lifetime of methane of 11.8 years
166 from the IPCC AR6 [Szopa *et al.*, 2021] (Figure 1,1) and the methane mass to mixing ratio (Tg/ppbv)
167 conversation factor from Prather *et al.* [2012] (Section S1).

168 To estimate the annual amount of ozone produced from this pulse, we then leverage global maps of
169 changes in tropospheric ozone resulting from atmospheric methane changes, previously simulated as
170 part of the UNEP/CCAC Global Methane Assessment [UNEP/CCAC, 2021] (Figure 1,2). As described in the
171 UNEP/CCAC Assessment, multiple annual simulations were conducted using five GCMs, including the
172 CESM2 (WACCM6) from the National Center for Atmospheric Research [Danabasoglu et al., 2020;
173 Gettelman et al., 2019], the GFDL AM4.1 from the National Ocean and Atmospheric Administration
174 [Dunne et al., 2020; Horowitz et al., 2020], the GISS E2.1 from NASA Goddard [Kelley et al., 2020], the
175 MIROC-CHASER developed by the Atmosphere and Ocean Research Institute, University of Tokyo, the
176 National Institute for Environmental Studies, the Japan Agency for Marine-Earth Science and
177 Technology, and Nagoya University [Sekiya et al., 2018; Sudo et al., 2002; Watanabe et al., 2011], and
178 the UKESM1 model developed by the UK Met Office and academic community [Archibald et al., 2020;
179 Sellar et al., 2019].

180 In this work, we use ozone results from UNEP/CCAC simulations #1 and #2, the difference of which
181 represents the annual ozone response to an instantaneous 50% reduction in anthropogenic methane
182 mixing ratios, while holding all other ozone precursors constant at 2015 levels. These and other analyses
183 presented in the UNEP/CCAC Assessment show that ozone mixing ratios respond linearly to changes in
184 methane mixing ratios of up ± 556 ppbv, suggesting that the methane-ozone response ratios (i.e., O_3
185 pptv / CH_4 ppbv) derived from simulations #1 and #2 are also applicable to the range of methane
186 perturbations tested here (~ 100 ppbv). Therefore, in this analysis, the methane-ozone responses
187 derived from each of the five GCMs are formatted onto a common $0.5^\circ \times 0.5^\circ$ grid and combined with
188 annual global methane perturbations (Figure S1) to generate gridded timeseries of annual ozone
189 changes in response to a 100 ppbv CH_4 pulse in 2020 (Figure S1, right). Figure S1 shows that the
190 magnitude of the global ozone response varies across GCMs, however, Figure S2 also shows that the
191 ozone response varies regionally, in part due to available ozone precursors. This motivates the need to
192 use spatially explicit ozone-methane relationships as done here. Due to the atmospheric lifetime of
193 methane and ozone, ozone concentrations across all regions are expected to return to their baseline
194 values well before the end of the century (Figure S1, right). To align with recent epidemiological studies,
195 we use the MDA8 ozone exposure metric. We also average model results over the warmest 6th months
196 in the Northern (April – September) and Southern (October-March) Hemisphere to capture peak ozone
197 production months. Supplemental Sections S1 and S2 provide further details on the calculation of the
198 methane pulse and resulting maps of absolute summertime MDA8 O_3 responses.

199

200 2.2 Population and Respiratory Mortality Characteristics

201 To estimate projections of total population and background respiratory mortality, our analysis draws on
202 the Resources for the Future Socioeconomic Projections (RFF-SPs) dataset. These data represent 1000
203 individual probabilistic projections for country-level population (Figure 1, 3) [Rennert et al., 2022b] and
204 background all-cause mortality [Raftery and Ševčíková, 2023] (Figure 1, 4) from 2020 through 2300,
205 stratified by age and sex. As described below, global estimated ozone-attributable mortality from a 2020
206 methane pulse is near negligible by the end of the century, such that we only rely on population and
207 mortality data through the year 2100.

208 In this analysis, we focus on respiratory-related health endpoints as current epidemiological and
209 toxicological research provides the strongest evidence for respiratory (vs. cardiovascular or other) health

210 effects resulting from long-term exposure to ozone [U.S. Environmental Protection Agency, 2020].
 211 Baseline mortality estimates in the RFF-SP data are not differentiated by cause of death. Therefore, to
 212 capture background respiratory-related deaths (Figure 1, 5) we scale RFF-SP country-level all-cause
 213 mortality projections using data from the International Futures Project (IFP) [*International Futures (IFs)*
 214 *modeling system*]. The IFP includes projected country and age-specific estimates for both respiratory
 215 and all-cause deaths from 2000 through 2100. We take the ratio of these two as representative of the
 216 mortality fraction—by country, age, and year—projected to occur due to respiratory causes through the
 217 end of the century. We then multiply age- and country-specific all-cause mortality projections from RFF
 218 by the calculated respiratory-to-all-cause ratio projection from IFP data to derive the subset of deaths in
 219 each of the 1000 RFF-SP projections resulting from respiratory causes. Figure S3 shows the mean, 95th,
 220 and 99th percentile of the global population and derived global respiratory mortality rates from 2020-
 221 2100, with further calculation details in Section S3.

222 Individual projections of country-level population and derived respiratory-related mortality are then
 223 aggregated across sex and averaged across all 1000 trials for input into BenMAP. Annual country-level
 224 population data is additionally downscaled to a 0.5° x 0.5° global grid using population ‘cross-walks’,
 225 which represent the percentage of a given country’s population in each grid cell. We generate
 226 population cross-walks using the 2020 Gridded Population of the World (GPW) [*Center for International*
 227 *Earth Science Information Network - CIESIN - Columbia University, 2018*] at the 0.008° x 0.008° and 0.5° x
 228 0.5° resolution. In contrast, mortality rates are not downscaled from country-level. Instead, BenMAP
 229 assigns a single mortality rate to all grid cells within each country, and calculates a population weighted
 230 average mortality rate for grid cells that intersect multiple countries.

231

232 2.3 Global BenMAP & Methane-Ozone Mortality

233 We use a new cloud-based version of U.S. EPA’s BenMAP to estimate global ozone-attributable mortality
 234 associated with a 2020 pulse of methane emissions. BenMAP was initially designed to estimate the
 235 incidence and value of health effects resulting from changes in air pollution in the United States. In
 236 addition to direct emission-air quality-health impacts, BenMAP has also been applied to climate-driven
 237 effects on air pollution and health within the U.S., such as the air quality health impacts associated with
 238 climate-driven changes in wildfire emissions [Neumann *et al.*, 2021], southwest dust [Achakulwisut *et*
 239 *al.*, 2019], pollen [Anenberg *et al.*, 2017], heat [Morefield *et al.*, 2018], and ozone and fine particulate
 240 matter [Fann *et al.*, 2021] (though such climate-health related health impacts are not included in this
 241 study). More recently, the BenMAP tool was re-developed as a web application, in part to facilitate
 242 analyses with broad geographic scopes and finely resolved data inputs (Section S4). This analysis
 243 leverages these recent updates and represents the first study to estimate global air pollution health
 244 impacts using a global cloud-based version of this tool.

245 In this analysis, we use a log-linear health impact function within the global BenMAP framework to
 246 relate summertime MDA8 ozone exposure levels to the logarithm of respiratory deaths:

$$247 \quad y_{ct} = \text{Incidence}_{ct} \times \text{Population}_{ct} \times (1 - e^{-\beta \Delta O_3}) \quad \text{Eq. 1}$$

248 where y_{ct} is the estimated change in annual deaths in 0.5° x 0.5° grid cell (c) and year (t). In Eq. 1, β is the
 249 risk coefficient associated with ozone exposure and ΔO_3 is the change in summertime MDA8 ozone

250 mixing ratio. Lastly, $Incidence_{ct}$ and $Population_{ct}$ in Eq. 1 represent gridded annual estimates of the
 251 baseline background respiratory mortality rates and total population counts, respectively, for all ages 0-
 252 99 years, as described in Section 2.2.

253 In this analysis, we applied a chronic obstructive pulmonary disorder (COPD) relative risk coefficient of
 254 1.06 per 10 ppb ozone exposure (95% CI: 1.03, 1.10), as estimated by the Global Burden of Disease [GBD
 255 2019 Risk Factor Collaborators, 2020] (Figure 1, 6). This coefficient was derived from a meta-regression
 256 of five recent cohort studies in Canada, the United Kingdom, and the United States. Consistent with
 257 *Malashock et al.* [2022], we applied this COPD coefficient to all respiratory mortality in all countries.
 258 Epidemiological research suggests respiratory mortality from long-term ozone exposure is not limited to
 259 COPD. This body of literature includes *Turner et al.* [2016], one of the largest cohort studies used in the
 260 meta-regression described above.

261 BenMAP is then run with two ozone air quality surfaces for each year – baseline and methane-perturbed
 262 summertime MDAO₃ - the difference of which represents the change in mortality attributable to ozone
 263 produced from a 2020 methane emissions pulse (Figure S1). Maps of the resulting Δ MDA8 O₃ mixing
 264 ratios and attributable deaths are then aggregated to the country level for the remainder of the analysis.
 265 Due to current computational limits in the new BenMAP webtool, simulations using ozone surfaces from
 266 each GCM are run every 5 years from 2020 to 2040 and every 10 years from 2040 through the end of
 267 the century. Country-level mortality results are then interpolated between these years to derive the
 268 complete timeseries of attributable respiratory mortality counts (Figure S4).

269

270 2.4 Monetization of Methane-Ozone Mortality

271 This analysis uses the VSL to monetize the costs associated with chronic respiratory-related deaths each
 272 year attributable to changes in ozone from a 2020 methane emissions pulse. These do not include costs
 273 such as direct spending on health care or any environmental effects on labor productivity. Annual
 274 country-level damages associated with methane-ozone mortality estimates are calculated using the
 275 country- and year-specific VSL, shown in Eq 2., which represents the cost an individual would be willing
 276 to pay to reduce the risk of mortality.

$$277 \quad VSL_{c,t} = VSL_{US,2020} \times \left(\frac{Income_{c,t}}{Income_{US,2020}} \right)^\epsilon \quad \text{Eq. 2}$$

278 Since present and future estimates of VSL are not available for each country and region, we calculate the
 279 VSL for each country (c) and year (t), by referencing to the EPA mean 2008 VSL for the U.S. [*U.S.*
 280 *Environmental Protection Agency, 2010*] (inflated to \$9.3 million in 2020 dollars [*U.S. Bureau of*
 281 *Economic Analysis, 2023*]), and scaling relative to U.S. income in 2020. We also set the income elasticity
 282 (ϵ) to 1, following *Hammit and Robinson* [2011] and *Rennert et al.* [2022a], such that VSL is
 283 proportional to income in each country (income = GDP per capita). Projections of country-level GDP are
 284 from the public RFF-SP dataset [*Rennert et al., 2021; 2022b*]. We divide country-level GDP by country-
 285 level population and use GDP per capita as the income measure. Our central estimate in this analysis
 286 uses the average population, background mortality, and GDP across all 10,000 projections. We test the
 287 sensitivity to this range of socioeconomic conditions in Section 3.

288 The full stream of monetized annual impacts from chronic respiratory mortality from methane-ozone
 289 are then discounted back to the year of emissions (2020) and integrated to calculate the Net Present
 290 Value (NPV). Discounting converts future impacts into present dollar equivalents, accounting for the fact
 291 that each dollar in the future is typically valued less than in the present. NPV calculations can be highly
 292 sensitive to discount rate and approach used, though less so for shorter lived gases like methane than
 293 for long-lived gases like CO₂. Therefore, we test the sensitivity to both a constant and Ramsey
 294 discounting approach. While the former applies a constant discount rate over time (effectively assuming
 295 $n = 0$), the Ramsey approach in Eq. 3 allows the discount rate to scale over time with future economic
 296 growth, such that impacts are more highly valued in futures with low economic growth. The time-
 297 varying and state-specific Ramsey discount rate follows Eq. 3

$$298 \quad \text{Ramsey discounting factor}_t = \rho + \eta g_t \quad \text{Eq. 3}$$

299 where (g_t) is per capita economic consumption growth in each country from the year of the emissions
 300 pulse to year t , ρ is the pure rate of time preference, and η is the elasticity of the marginal value of
 301 consumption with change in g_t . We calculate the stochastic Ramsey discount factor (Section S5) and
 302 apply the resulting time-varying rate in Eq. 4, such that the NPV in each country is

$$303 \quad NPV = \sum_{t=2020}^{t=2100} \frac{\text{Annual damages}_t}{\prod_{x=2020}^{x=t} (1 + \text{Ramsey discount factor}_x)} \quad \text{Eq. 4}$$

304 This approach has been used in recent NPV analyses of climate health related damages [*Hartin et al.*,
 305 2023] and is generally consistent with the social cost of carbon framework, recently applied in *Rennert*
 306 *et al.* [2022a]. However, for consistency with country-specific VSLs, this analysis uses discount factors
 307 based on country-level consumption growth rather than the world average, which results in a more
 308 conservative NPV estimate (Section S5). Our central estimate focuses on results discounted using time-
 309 varying Ramsey discount rates, calibrated to a near-term discount rate of 2.0%. Additional details are
 310 described in Section S5. All results in this analysis are presented in units of 2020 U.S. dollars, converted
 311 from 2011 values (RFF-SP dollar units) using Annual GDP Implicit Price Deflators [*U.S. Bureau of*
 312 *Economic Analysis*, 2023].

313

314 2.5 Reduced Form Model

315 To further assess the sensitivity of the monetized damages to alternative socioeconomic projections and
 316 emission scenarios, we supplement the BenMAP analysis with a custom reduced form tool. The reduced
 317 form model is an R-based tool that adjusts the BenMAP generated attributable mortality counts to
 318 produce new estimates of annual country-level methane-ozone attributable respiratory-related deaths
 319 from a pulse of methane emissions, following Eq 5:

$$320 \quad \text{Mortality}_{c,t,p} = \text{Mortality}_{c,t,b} \times \left(\frac{\text{Incidence}_{c,t,p}}{\text{Incidence}_{c,t,b}} \right) \times \left(\frac{\text{Population}_{c,t,p}}{\text{Population}_{c,t,b}} \right) \times \left(\frac{\text{O}_3 \text{ Response}_{c,t,p} \times \text{CH}_4 \text{ Pulse}_{t,p}}{\text{O}_3 \text{ Response}_{c,b} \times \text{CH}_4 \text{ Pulse}_{t,b}} \right) \quad (\text{Eq. 5})$$

321 where the updated mortality estimates for each country (c) and year (t) and for each new projected
 322 scenario (p) are equal to the original annual mortality estimates from BenMAP (b), scaled by the ratio of
 323 the background respiratory mortality incidence, total population, and summertime Δ MDA8 O₃ in the
 324 new projected scenario relative to those in the original BenMAP simulations. In Eq. 5, the ratio of
 325 summertime MDA8 O₃ levels is calculated as the average O₃ response to methane (O₃ pptv/CH₄ ppbv)

326 across each country and year, multiplied by annual ΔCH_4 concentrations from an emissions pulse in a
 327 given year. The O_3 response in the original BenMAP simulations are assumed constant over time and the
 328 annual perturbed CH_4 concentrations in any new scenario are calculated using the pulse size and
 329 atmospheric lifetime of CH_4 , as discussed in Section 2.1 (Figure S1).

330 While the formulation in Eq. 5 assumes linear relationships at the country level between changes in
 331 perturbed ozone, population characteristics, and attributable deaths, the efficiency of tropospheric O_3
 332 production from atmospheric methane (i.e., O_3 response) is sensitive to changes in O_3 precursors, such
 333 as nitrogen oxides ($\text{NO}_x = \text{NO} + \text{NO}_2$). Therefore, the logarithmic relationship in Eq. 6 can be used to
 334 relate changes in NO_x emissions to changes in the O_3 -methane response in each country. We leverage
 335 the relationships derived as part of the UNEP/CCAC Global Methane Assessment, from two additional
 336 sets of simulations that assessed the change in O_3 response with methane at varying NO_x emission levels
 337 [UNEP/CCAC, 2021].

$$338 \quad \frac{\Delta\text{MDA8 O}_3(\text{pptv})}{\text{CH}_4(\text{ppbv})} = \frac{1000 (\text{slope} \times \ln(\text{NO}_x) + \text{intercept})}{556 \text{ ppbv}} \quad (\text{Eq. 6})$$

339 The resulting annual country level mortality estimates from the reduced form tool (under any custom
 340 scenario) can be monetized, discounted, and aggregated using the methods described in Section 2.4.
 341 Sensitivities of annual monetized and discounted NPVs to changes in socioeconomic and NO_x emission
 342 projections, as predicted by the reduced form tool, are presented in Section 3.

343

344 **3. Results & Discussion**

345 **3.1 Physical Impacts**

346 Globally by the end of the century, an estimated total of 210,000 (95% Confidence Interval: 90,000-
 347 330,000) respiratory related deaths would be attributable to tropospheric ozone produced from a 275
 348 MMT pulse of methane emissions in 2020. Figure 2a illustrates that, in the absence of cessation lags,
 349 annual mortality counts peak in the same year as the initial emissions pulse, which also coincides with
 350 the timing of the largest perturbations in methane and ozone concentrations (Figure S1). Annual
 351 physical impacts are calculated directly by the global BenMAP webtool, using average population and
 352 respiratory mortality rate projections as described in Section 2 and the ΔMDA8 summertime O_3 mixing
 353 ratios per change in methane mixing ratio from the mean of the five GCMs (MMM). Uncertainty in the
 354 GBD ozone concentration response function (CRF) underlying BenMAP (β 95% CI: 1.03-1.10 per 10 ppbv
 355 O_3) is shown by the 95th percent confidence interval in Figure 2a. Annual estimates are also sensitive to
 356 differences in the methane-ozone response in each GCM (Figures S4 & S5) and range from a total of
 357 140,000 deaths through the end of the century predicted by the MIROC model, up to 320,000 total
 358 attributable deaths predicted by HadGEM (95% CI: -43% to +56% for both), given average population
 359 characteristics. A discussion of these and additional uncertainties associated with socioeconomic
 360 projections, precursor emissions, and valuation are discussed in Section 3.3.

361

362 Figure 2b additionally illustrates that CH_4 - O_3 attributable respiratory-related deaths are not distributed
 363 evenly across countries and regions. As BenMAP applies the same ozone concentration response
 364 function to all regions, heterogeneity in mortality counts across countries is driven by a combination of

365 differences in country-level population, background respiratory mortality rates (Eq. 1), as well as
366 differences in the modeled ozone response to methane change (Figure S2). While absolute population is
367 the main driver of these differences (Figure S6a), by normalizing mortality counts per capita in Figure 2b,
368 the remaining spatial differences illustrate that additional differences in regional background respiratory
369 mortality rates and ozone response to methane are also important factors. For example, while highly
370 populated countries in the South Asia 'GBD Super Region' (Table S1) are estimated to collectively have
371 the largest total attributable mortality counts (40% of global total), panels b-c in Figure S6 also show
372 that countries in this region have higher background mortality rates and more efficient methane-ozone
373 production (~ 4.6 pptv O_3 /ppbv CH_4) relative to the population-weighted global modeled average (4.1
374 pptv O_3 /ppbv CH_4) (e.g., Figure S2). Likewise, relatively lower deaths per capita in central Africa are in
375 part due to relatively lower respiratory mortality rates and less efficient methane-ozone production
376 (Figure 6). While *West et al.* [2006] previously showed all-cause per capita methane-ozone impacts
377 were greatest in countries within the Africa region, that study similarly found that per capita
378 cardiovascular and respiratory-related mortality impacts were relatively greater throughout Europe,
379 which is generally consistent with our results. The Global Methane Assessment likewise reported similar
380 spatial patterns to those shown here other than for Sudan [UNEP/CCAC, 2021].

381 Lastly, due to the linear relationship between changes in atmospheric methane and ozone, we scale
382 total integrated deaths from our original pulse down to 760 (95% CI: 330-1200) total deaths per million
383 metric tons (MMT) of CH_4 . The deaths/MMT results from this work are slightly larger, but comparable to
384 previous similar studies. For example, the UNEP/CCAC Global Assessment estimated 740 (95% CI: 460-
385 990) respiratory-related attributable deaths per MMT CH_4 , as well as an additional 690 (95% CI: 210-
386 1120) attributable deaths from cardiovascular diseases [UNEP/CCAC, 2021]. Though these values are
387 derived from the same GCM simulations used in this work, respiratory estimates slightly vary from those
388 presented in this study due to differences in the β , minimum exposure limit (Section S4), and
389 assumptions of constant 2015 populations and mortality rates relative to dynamic population
390 projections used here. In contrast, *Sarofim et al.* [2017] estimated 239-591 deaths/MMT, which is
391 smaller than estimates here in part due to the spatially homogenous methane perturbation assumption
392 used in that study. Assuming a homogeneous, globally averaged methane-ozone response across all grid
393 cells in our study also results in lower mortality estimates, which fall within the *Sarofim et al.* [2017]
394 range. Lastly, all-cause mortality estimates from methane-ozone derived from *West et al.* [2006] are
395 close to 300 deaths/MMT, which may be lower than our estimates due to differences in modeling
396 approach, simulated methane ozone response, β , and population and mortality characteristics. We
397 discuss sensitivities to each of these parameters in our study below.

398

399 3.2 Economic Damages

400 As described in Section 2, annual streams of attributable deaths in each country are monetized,
401 discounted back to present day values, and integrated to derive a NPV of the total economic damages
402 associated with ozone-attributable respiratory-related deaths per mT of methane emissions. Due to the
403 linear relationship between atmospheric methane and ozone changes, we linearly scale the total
404 integrated discounted damages from our original 275 MMT (or 100 ppbv) pulse down to units of dollars
405 per metric ton (mT) of CH_4 .

406 Globally, the central NPV derived from the MMM and using a 2% Ramsey discount rate is \$1700/mT CH₄
407 (95% CI: \$710-\$2600/mT CH₄). The 95% confidence interval is associated with the upper and lower
408 bounds of the ozone exposure response function in the global BenMAP webtool. Mean NPV results are
409 most sensitive to these BenMAP uncertainties. These and additional sensitivities are discussed in the
410 following section. Similar to the regional trends in physical impacts, the total economic damages related
411 to methane-ozone mortality are not evenly distributed across world regions (Figure 2c). As anticipated,
412 large NPV values are estimated across regions that also have large attributable mortality counts,
413 however, net present damages are estimated to be largest in the 'High Income' region (\$610/mT CH₄;
414 95% CI: \$260-\$960/mT CH₄), in part because of regional differences in projected income. These large
415 values in the high-income region are driven by large NPV's in the U.S., Japan, and throughout western
416 Europe (Table S1). The region with the second highest aggregate NPV is the Southeast Asia, East Asia,
417 and Oceania region (\$550/mT CH₄; 95% CI: \$230-\$860/mT CH₄), driven by high values in China, followed
418 by the South Asia (\$290/mT CH₄; 95% CI: \$120-860/mT CH₄) and North Africa and Middle East regions
419 (\$90/mT CH₄; 95% CI: \$40-\$140/mT CH₄). NPV's for the top 20 countries are shown in Table S1.

420 Given sensitivities to differences in assumptions regarding discount rates, concentration response
421 functions for mortality, VSLs, and other factors, results from previous studies can be challenging to
422 compare with more recent numbers, particularly for older studies such as *West et al.* [2006]. Even for
423 newer studies, there are many differences in assumptions that drive the differences between estimated
424 valuations. For example, [UNEP/CCAC, 2021] estimated a value of (2020) \$2580/mT CH₄ including
425 cardiovascular deaths with a value of \$1335/mT CH₄ for respiratory deaths only, as in this study, similar
426 to the value reported here. Their calculation used a constant discount rate of 3%, and didn't include
427 future increases in population, which may account for the slightly lower valuation. *Sarofim et al.* [2017]
428 presented a range of (2020) \$900-\$2100/mT CH₄, within the range of results here, despite projecting
429 fewer deaths and using a higher discount rate: however, the elasticity of VSL to GDP/capita used in
430 *Sarofim et al.* [2017] was 0.4, which both *Sarofim et al.* [2017] and [UNEP/CCAC, 2021] have shown
431 leads to a doubling of the damage estimate relative to an elasticity of 1. Using a consistent monetization
432 and discounting approach as the updated social cost of carbon framework, our monetized impacts of
433 ozone per mT of CH₄ are larger than the current SC-CH₄ estimates of \$1500/mT (3% CDR) used by the
434 U.S. government [*Interagency Working Group on Social Cost of Greenhouse Gases (IWG)*, 2021], as well
435 as the recently updated estimates of \$1600/mT CH₄ (2% Ramsey) [EPA, 2022], both of which are only
436 based on climate-related damages.

437

438 3.3 Uncertainties and Sensitivities

439 Consistent with previous approaches to estimating the social cost of greenhouse gases, there are many
440 sources of uncertainty in estimating the physical and economic impacts from ozone produced from a ton
441 of methane emissions. Major sources of uncertainty include but are not limited to: climate model
442 representation of atmospheric conditions that drive ozone production from methane, the sensitivity of
443 ozone production chemistry to precursor emissions, projections of country-level GDP, population counts
444 and total all-cause and cause-specific mortality rates through the end of the century, changes in the
445 respiratory-related health risk associated with changes ozone exposure, as well as the discount
446 approach and rate used to monetize the full stream of annual damages. Figure 3 summarizes the

447 sensitivity of the global NPV to these major sources of uncertainty which are discussed in order of
448 decreasing sensitivity below.

449

450 *Concentration Response Function*

451 The global NPV from respiratory-related deaths attributable to methane-produced ozone is sensitive to
452 uncertainties in the ozone concentration response function (β) implemented in BenMAP. As shown in
453 Figure 2a, the 95% confidence interval of β values from the GBD (1.03-1.10/10 ppbv O₃ [*GBD 2019 Risk*
454 *Factor Collaborators, 2020*]) results in a range of total integrated mortality counts of 90,000-330,000
455 (mean: 210,000 deaths), which corresponds a change in global NPV of -57% to +56% (or \$710-\$2600/mT
456 CH₄) (Figure 3). Additional related uncertainty not considered here also arises from the application of
457 the COPD hazard ratio to respiratory mortality (as described in Section 2.3), provided the COPD ratio
458 includes more diseases, but is the best available at the global scale.

459 *Socioeconomics*

460 Due to the computational requirements to run the global BenMAP webtool for each simulation year,
461 climate model air quality surface, and future population and mortality projection, we alternatively
462 develop a computationally efficient reduced form tool that can facilitate SC-CH₄ calculations and can be
463 run with any of the 10,000 probabilistic socioeconomic projections from the RFF-SPs [*Raftery and*
464 *Ševčíková, 2023; Rennert et al., 2021*]. Additional runs for specific projections with the BenMAP tool
465 show that the reduced form tool can reproduce BenMAP respiratory-related deaths to within 0.5%
466 (Section S6). We run the tool for all 10,000 future scenarios here to test the sensitivity of the mean NPV
467 to the range of future socioeconomic (total population, mortality rates, GDP) projections. Figure 3 shows
468 that across all future RFF-SP scenarios of country-level socioeconomic data, the 95% confidence interval
469 of the global NPV with a 2% Ramsey discount factor is -18% to +19% (or \$1400-\$2000/mT CH₄). As an
470 additional evaluation of the reduced form tool, the mean NPV resulting from all 10,000 individual
471 trajectories is within 1.5% of the NPV derived from the mean BenMAP run, which used a single
472 projection of population, mortality, and GDP, calculated as the average of all 10,000 RFF-SP scenarios.

473 *Ozone Production Chemistry (Global Climate Model & Precursor Emissions)*

474 The atmospheric production of tropospheric ozone requires the presence of NO_x, volatile organic
475 compounds (VOC) or carbon monoxide (CO), and sunlight. The efficiency of this non-linear relationship
476 depends on the relative abundance of precursors, as well as factors that affect photochemical rates (i.e.,
477 temperature, sunlight, surface reflectance, etc.), such that O₃ production may become more or less
478 sensitive to changes in background methane levels depending on these conditions. As described in the
479 UNEP/CCAC Global Methane Assessment, global simulations of tropospheric ozone changes in response
480 to methane reductions were run with five GCMs. As each model incorporates different
481 parameterizations of the physical and chemical conditions driving tropospheric ozone production, each
482 model predicts a different level of absolute ozone change in response to global methane reductions
483 (Figure S1), as well as a different spatial pattern of this response (Figure S2).

484 In this work, maps of summertime MDA8 O₃ resulting from a 2020 CH₄ emissions pulse are calculated
485 using 0.5°×0.5° gridded O₃/CH₄ response relationships derived from UNEP/CCAC simulations (assuming a
486 constant response relationship over time). Therefore, to test the sensitivity of the economic impacts

487 from the choice of GCM, we run the BenMAP webtool with O₃ maps calculated from the ozone response
488 in each of the five GCMs, taking our central value from the multi-model mean (MMM). As shown in
489 Figure 3, the five GCMs result in a spread of global NPV (with 2% Ramsey discount factor) of -30% to
490 +45% (or \$1200-\$2400/mT CH₄) relative to the MMM.

491 In addition to GCM chemistry and parameterizations, the chemical response of O₃ production to
492 changes in background methane levels (e.g., pptv O₃/ ppbv CH₄) is also sensitive to the relative
493 abundance of NO_x and VOC+CO precursor emissions. As shown in the UNEP/CCAC Global Methane
494 Assessment, methane emission changes will have a smaller impact on ΔMDA O₃ as regional NO_x
495 emissions are reduced and ozone photochemistry becomes more NO_x-limited (i.e., VOC saturated). In
496 contrast, methane will have a larger impact on ΔMDA O₃ as NO_x emissions increase, and ozone
497 photochemistry becomes more VOC-limited. Despite the complex non-linear nature of this chemistry, an
498 additional set of UNEP/CCAC simulations using varying NO_x emissions showed that the ozone response
499 to changes in methane generally follows a log-linear relationship with changes in absolute NO_x emissions
500 (Eq. 6) , but that the slope and intercept of this relationship varies by country. The ozone-methane
501 sensitivity was also found to be much weaker for changes in other VOC emissions, such that no
502 relationship was derived. Previous simulations by *West et al.* [2006] also found a low sensitivity of the
503 ozone-methane response to changes in either NO_x and VOC precursor emissions. Here we test the
504 sensitivity to changes in NO_x emissions by parameterizing the methane-ozone response relationship in
505 the reduced form tool using the NO_x-O₃/CH₄ relationship for each country, derived from the UNEP/CCAC
506 simulation results (Eq. 6). Simulating a 50% change in NO_x emissions in each country relative to original
507 model levels (from UNEP/CCAC simulations) results in a NPV change (MMM, 2% Ramsey discount factor)
508 of -17% to +10% (or \$1400-\$1800/mT CH₄). Additional sensitivity to changes in NO_x emissions over time
509 were not tested here but could be implemented in the reduced form tool (Section S6) and are expected
510 to have a relatively smaller impact on discounted future damages. These combined results suggest that
511 damages associated with mortality attributable to methane-produced ozone are more highly sensitive
512 to choice in GCM rather than the impacts of NO_x emissions on photochemical methane-ozone
513 production efficiency.

514 Additional uncertainties include the sensitivity to model resolution, as well as the change in NO_x/VOC
515 sensitivity in a region over time, and the contribution of methane to localized ozone production (e.g.,
516 <1km scale). Therefore, while this analysis is generally consistent with the global SC-GHG framework,
517 the approach used here is less relevant for resolving highly localized air quality benefits.

518 *Discounting*

519 Consistent with recent analyses of the social cost of greenhouse gases [*Rennert et al.*, 2022a], the NPV's
520 in this analysis are also modestly sensitive to the discount approach and factor used (constant discount
521 factor vs. time-varying Ramsey approach). The central value in this analysis uses the 2.0% Ramsey
522 discount factor approach but ranges from \$1400/mT CH₄ with a 3.0% Ramsey discount factor up to
523 \$1900/mT CH₄ with a 2% constant discount factor. Discount factors are calculated at the country-level.
524 Aggregated regional NPV's across all discount factors tested here are shown in Figure S7.

525 *Additional Uncertainties & Limitations*

526 Additional uncertainties that are not included in Figure 3 include the possible delay between initial
527 ozone exposure and the year when death is estimated to occur (cessation lags), the minimum exposure

528 level under which there is no additional risk from ozone exposure (TMREL), the calculation of the
529 country-specific VSL based on projections of future income, additional short term health effects,
530 mortality that might occur in the winter months, or the consideration of damages from additional health
531 endpoints, such as increased hospitalizations or asthma cases. The global total mortality counts from the
532 MMM are only minorly sensitive to the TMREL (-3%, Section S4), and implementation of cessation lags
533 only reduce the global NPV by 2.5% (Section S5) relative to the MMM. There are also uncertainties
534 associated with the epidemiologic studies underlying the estimates of ozone exposure risk used here.
535 Some of these include using a pooled hazard ratio from a limited number of studies in developed
536 countries and applying that to the countries in the developing world, as well as using historical
537 associations between exposure and adverse effects to quantify these risks in the distant future. These
538 and additional sensitivities are not tested here but could, in part, be explored using a range of input
539 parameters in the reduced form tool (Section S6).

540 One additional potential benefit of the reduced form model is the ability to assess methane
541 perturbation results from external climate models such as FaIR [*Leach et al.*, 2021]. In this paper, a
542 constant methane lifetime of 11.8 years was used, but future methane lifetime is a function of future
543 emissions of VOCs, NO_x, and methane itself, as well as of changes in global temperature and other
544 factors. A note of caution, however, is that the factors impacting the methane lifetime would also be
545 expected to change the ozone production relationship, and besides the NO_x sensitivity analysis discussed
546 above, the reduced form model doesn't have any ability to account for the effects of these other
547 changes.

548

549 **5. Conclusions**

550 This analysis combines the SC-CH₄-relevant best practices of earlier papers (including the use of future
551 population characteristics as in *Sarofim et al.* [2017], heterogenous ozone response as in [UNEP/CCAC,
552 2021], and socioeconomic and population projections from *Rennert et al.* [2021]), in order to estimate
553 an SC-CH₄ consistent set of damages resulting from ozone produced from CH₄ emissions. The global NPV
554 magnitude (\$1700/mT CH₄) is comparable in size to the most recent climate-based SC-CH₄ estimates.
555 The NPV is most sensitive to uncertainties in the health impacts of ozone exposure, parameterized
556 ozone production chemistry in GCMs, and assumptions in future socioeconomic conditions. The
557 additional development of a reduced form model, based on detailed underlying climate-chemistry and
558 health impact models, allows this work to be coupled to alternative assumptions about future
559 populations, mortality rates, precursor emissions, pulse year, and monetization assumptions (such as
560 the base VSL, the elasticity of VSL with income, and the discount rate). This could enable integration
561 with SC-CH₄ estimation frameworks such as the GIVE model [*Rennert et al.*, 2022a]. These advances are
562 potentially an important step to including these effects in future cost-benefit analyses.

563

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568 **Notes**

569 The views expressed in this manuscript are those of the authors and do not necessarily represent the
570 views or policies of the U.S. Environmental Protection Agency.

571 **Open Research**

572 Global BenMAP model instance and instructions are available here <https://zenodo.org/record/7930887>.
573 The reduced form model code, inputs, results, and analysis and figure scripts for this paper are available
574 at: <https://github.com/USEPA/MOMM-RFT>. Data used in this analysis from the UNEP/CCAC Global
575 Methane Assessment are also available at: <https://github.com/USEPA/MOMM-RFT>.

576 **Author Contributions**

577 The manuscript was written by EM, MS, WR, and MJ, with contributions from all co-authors. Data from
578 the UNEP/CCAC Global Methane Assessment were provided and processed by KS and BH. BenMAP
579 simulations were run by JA & MC. Population & mortality data were processed by MJ. EM & MJ
580 conducted the remaining analysis and developed the reduced form tool. MS and NF conceived of the
581 analysis. Figure 1 was created by SB.

582

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728

729 **Figure Captions**

730 **Figure 1.** Schematic of analysis workflow. Logos for individual groups and initiatives are used for
731 illustrative purposes only and do not represent endorsement.

732

733 **Figure 2.** Physical and economic impacts of ozone produced from a 2020 275 MMT emission pulse of
734 methane. A) timeseries of annual global respiratory-related deaths attributable to O₃ exposure (with CRF
735 uncertainty) and methane (insert), b) respiratory-related deaths per capita attributable to ozone in
736 2020, by country, c) net-present value of methane-ozone attributable respiratory related deaths (with
737 CRF uncertainty), globally and by GBD Super Region.

738

739 **Figure 3.** Sensitivity of the mean global NPV to uncertain analysis parameters. The top four bars
740 represent the ranges associated with the 95% confidence interval of the BenMAP concentration response
741 function (CRF) (red) and RFF-SP socioeconomic projections (orange). The remaining bars represent
742 changes in the mean value associated with $\pm 50\%$ changes in NO_x emissions (green), differences across
743 five GCMs (blue), and five discounting rates and approaches (Ramsey & constant discount rates)
744 (purple). Socioeconomic and NO_x sensitivity results were derived from runs with the reduced form tool,
745 while remaining sensitivities were derived from the central BenMAP run.

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