

Tidally-driven interannual variation in extreme sea level probabilities in the Gulf of Maine

H. E. Baranes¹, J. D. Woodruff¹, S. A. Talke², R. E. Kopp³, R. D. Ray⁴, and R. M. DeConto¹

¹Department of Geosciences, University of Massachusetts Amherst, Amherst, MA, USA, ²Civil and Environmental Engineering Department, California Polytechnic State University, San Luis Obispo, CA, USA, ³Department of Earth & Planetary Sciences and Institute of Earth, Ocean & Atmospheric Sciences, Rutgers University, New Brunswick, NJ, USA, ⁴Geodesy and Geophysics Laboratory, NASA Goddard Space Flight Center, Greenbelt, MD, USA

Corresponding author: Hannah Baranes (hbaranes@geo.umass.edu)

Key Points:

- We present a new quasi-nonstationary joint probability method that estimates tidally driven interannual fluctuations in flood hazard
- This method provides more precise and stable storm tide probability estimates than extreme value distributions fit to measured storm tides
- In the Gulf of Maine, tides force decadal oscillations in the 1% probability storm tide at a rate exceeding mean historical sea-level rise

1 Abstract

2 Astronomical variations in tidal magnitude can strongly modulate the severity of coastal
3 flooding on the daily, monthly, and interannual timescales. Here, we present a new quasi-
4 nonstationary joint probability method (qn-SSJPM) that estimates interannual fluctuations in
5 flood hazard caused by the 18.6 and quasi 4.4-year modulations of tidal properties. We
6 demonstrate that the qn-SSJPM provides more precise and stable storm tide probability estimates
7 compared with the standard practice of fitting an extreme value distribution to measured storm
8 tides, which is often biased by the largest few events within the observational period. Applying
9 the qn-SSJPM in the Gulf of Maine, we find significant tidal forcing of flood hazard by the 18.6-
10 year nodal cycle, whereas 4.4-year modulations and a secular trend in tides are small compared
11 to interannual variation and long-term trends in sea-level. The nodal cycle forces decadal
12 oscillations in the 1% annual exceedance probability storm tide at an average rate of ± 13.5 mm/y
13 in Eastport, ME; ± 4.0 mm/y in Portland, ME; and ± 5.9 mm/y in Boston, MA. Currently, nodal
14 forcing is counteracting the sea-level rise-induced increase in flood hazard; however, in 2025,
15 the nodal cycle will reach a minimum and then begin to accelerate flood hazard increase as it
16 moves toward its maximum phase over the subsequent decade. Along the world's meso-to-
17 macrotidal coastlines, it is therefore critical to consider both sea-level rise and tidal non-
18 stationarity in planning for the transition to chronic flooding that will be driven by SLR in many
19 regions over the next century.

20 Plain Language Summary

21 Coastal management practices around flood risk often rely on estimates of the percent
22 chance of a particular flood height occurring within a year. For example, U.S. flood insurance
23 requires designating areas with a 1% annual flood probability (the “100-year flood zone”). When
24 storms hit regions with large tides, the height and timing of high tide often determine flood
25 severity. Thus, the relationship between flood height and annual probability can be altered by
26 natural, daily-to-decadal cyclical variation in tide heights. Here, we present a new method for
27 calculating annually-varying flood height–probability relationships based on known tidal cycles.
28 Applying the new method in the Gulf of Maine, we find that an 18.6-year-long tidal cycle (the
29 *nodal cycle*) forces decadal variation in the 1% annual probability flood at a faster rate than the
30 historical average rate of sea-level rise over the past century. Currently, nodal cycle forcing is
31 counteracting the sea-level rise-induced increase in flood hazard; however, in 2025, the nodal
32 cycle will reach a minimum in the Gulf and then begin to accelerate flood hazard increase as it
33 moves toward its maximum over the subsequent decade. It is therefore critical to consider sea-
34 level rise and tidal variation in long-term flood hazard planning.

35

36 1 Introduction

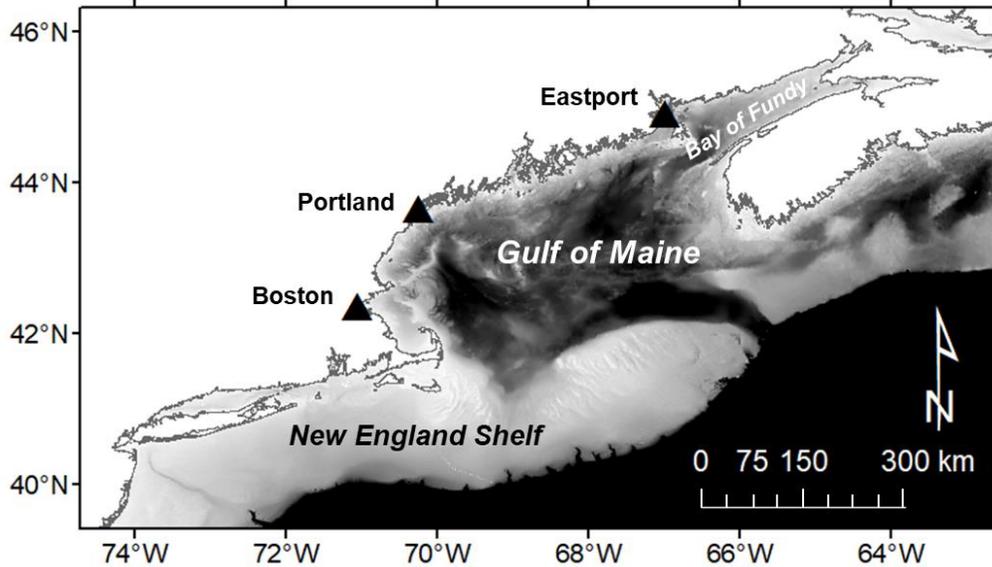
37 Extreme sea levels (ESLs) pose a growing hazard to coastal communities (e.g. Hallegatte
38 et al., 2013; Neumann et al., 2015). Coastal management practices around flood risk often
39 require estimates of ESL annual exceedance probability (AEP), or the percent chance of an ESL
40 occurring in a given year. In the United States, for example, federal flood insurance and building
41 codes depend on estimates of the current 1% AEP flood zone (Galloway et al., 2006; Hunter,
42 2010; Buchanan et al., 2017). ESL hazard, however, is not stationary. The relationship between
43 flood height and AEP is approximately log-linear, so even small interannual variations in storm

44 surge, tides, waves, or mean sea-level (trends on the order of millimeters per year) can
45 significantly alter ESL frequencies (e.g. Oppenheimer et al., 2019). Robust statistical methods
46 for considering sea-level non-stationarity (Hunter, 2010; Buchanan et al., 2017; Wahl et al.,
47 2017) have been used to incorporate uncertain sea-level rise (SLR) projections into global (e.g.
48 Lin et al., 2016; Garner et al., 2017; Oppenheimer et al., 2019) and local (e.g. NYC, 2013;
49 Douglas et al., 2016; Griggs et al., 2017) hazard assessments. In this paper, we investigate the
50 impact of quasi-deterministic variation in astronomical tides on low-probability, high-impact
51 ESLs.

52 Tidal magnitude modulates the severity of flooding in meso-to-macrotidal regions, and
53 interannual variation in tides causing periods of enhanced flood risk is a well-known
54 phenomenon (e.g. Eliot, 2010; Menéndez & Woodworth, 2010; Ray & Foster, 2016; Talke et al.,
55 2018; Peng et al., 2019; Haigh et al., 2020; Talke & Jay, 2020). In particular, the 18.6-year lunar
56 nodal cycle and the 8.85-year cycle of lunar perigee influence high water globally on weekly,
57 monthly, and annual timescales (e.g., Haigh et al., 2011; Peng et al., 2019). Ray and Foster
58 (2016) showed that the perigean cycle modulates predicted future nuisance tidal flooding at a
59 quasi 4.4-year period. For extreme flooding, Menéndez and Woodworth (2010) modeled global
60 nodal and perigean astronomical modulations using a non-stationary location parameter in ESL
61 probability distributions fit to satellite altimetry records 1970 to 2008. Over a longer, nearly 200-
62 year record from Boston, Massachusetts, Talke et al. (2018) also showed that the nodal cycle
63 produces 10–20 cm of variation in ESLs with AEPs between 1% and 50%.

64 On decadal to centennial timescales, non-astronomical factors also force local-to-global-
65 scale variations and trends in tides (Haigh et al., 2020; Talke & Jay, 2020). Changes in water
66 depth, shoreline position, frictional resistance, and river flow have led to dramatic local-scale
67 tidal amplification and reduction over the past two centuries, particularly in estuaries and tidal
68 rivers (Winterwerp et al., 2013; Haigh et al., 2020; Talke & Jay, 2020). Spatially coherent,
69 regional scale variation in tides has been driven by changes in ocean depth, shoreline position,
70 sea ice extent, ocean stratification, non-linear interactions, and radiational forcing (e.g.
71 Woodworth et al., 2010; Muller et al., 2011; Muller, 2012; Haigh et al., 2020).

72 In summary, interannual variations and long-term trends in tides have significant
73 implications for flood hazard. Astronomical nodal and perigean cycles can significantly increase
74 flood hazard compared to the long-term average during their positive phases (e.g. Talke et al.,
75 2018), and secular changes in tides driven by non-astronomical factors will either enhance or
76 counteract the increase in flood hazard driven by SLR (e.g. Haigh et al., 2020). Given that the
77 probability of flooding changes year-to-year, considering sea-level rise and tidal non-stationarity
78 together is important to both short and long-term municipal planning and emergency
79 management at the coast. However, as mentioned by Talke et al. (2018), no method for assessing
80 tidally driven interannual variation in ESL hazard has yet been developed. In this paper, we
81 describe a new method for estimating tidally driven non-stationarity in ESLs, using an adaptation
82 of the measurement-based joint probability methods developed by Pugh and Vassie (1978,
83 1980), Tawn and Vassie (1989), Tawn (1992), and Batstone et al. (2013). We apply and validate
84 our methodology using century-long tide gauge records from the Gulf of Maine coast in the
85 northwest Atlantic Ocean (Fig. 1), a region with significant tidal trends and nodal variability
86 (Ray, 2006; Ray & Talke, 2019). Under the assumption of stationary storm characteristics, this
87 new quasi-nonstationary joint probability method provides separate statistical treatment of tides
88 and surge and accounts for interannual variation in tides.



90

91 **Figure 1.** Gulf of Maine site map, including gauge locations mentioned in the text.

92

93 **2 Background**94 **2.1 Site description**

95 We apply this new quasi-nonstationary joint probability method to estimating ESL
 96 probabilities at the three longest running and most complete National Oceanic and Atmospheric
 97 Administration (NOAA) tide gauge records within the Gulf of Maine at Boston, Portland, and
 98 Eastport (Fig. 1). Table 1 shows their locations, measurement timespans, and relevant tidal
 99 datums. An additional record at St. John, New Brunswick (1893-present) is not included because
 100 of significant data gaps and unusual interannual variation in the amplitude of the M_2 tidal
 101 constituent after 1980 (Ray & Talke, 2019). In addition to its multiple century-long tide gauge
 102 records, the Gulf of Maine's large tide range and known local and regional tidal variation make it
 103 an ideal location for applying our statistical method. The region also hosts major cities and
 104 sensitive infrastructure that require careful flood risk assessment; for example, Hallegate et al.
 105 (2013) ranked Boston, Massachusetts as being at risk to suffer the eighth and seventeenth highest
 106 flood losses in the world in 2005 and 2050, respectively.

107 The Gulf of Maine coast is vulnerable to flooding from both Tropical cyclones (TCs) and
 108 extratropical cyclones (ETCs), but ETCs have historically been the dominant flooding
 109 mechanism, as they are more frequent and more likely to intersect with high tide (e.g. Kirshen et
 110 al., 2008; Talke et al., 2018). The total still water level (i.e. not including waves) recorded during
 111 a storm, relative to some vertical datum, is called *storm tide* and represents the net impact of
 112 meteorological and tidal forcing. Here, we use annual mean sea level (MSL) as the vertical
 113 datum, such that storm tide time series do not include SLR. *Storm surge* is the meteorologically
 114 forced deviation from the predicted tide, calculated by subtracting the predicted tide from time
 115 series of measured storm tide values. Extreme storm surges reach ~ 1.3 m in the Gulf (e.g. Talke
 116 et al., 2018), and tides are significantly larger. The great diurnal tide range increases northward
 117 from 3.1 meters in Boston to ~ 16 meters in the Bay of Fundy's northern embayments, making
 118 tides a primary control on most of the region's extreme coastal flooding events. In Boston, for

119 example, Talke et al. (2018) found that 92 of the top 100 storm events occurring between 1825
120 and 2018 coincided with a predicted high tide that exceeded modern mean higher high water.

121 Tides in the Gulf of Maine and Bay of Fundy are unusual in several respects. In addition
122 to the well-known large tidal range, there is a natural resonance frequency in the Gulf near the
123 frequency of the N_2 tide (Garrett, 1972; Godin, 1993). Observed N_2 amplitudes are larger than S_2
124 amplitudes, opposite of the tidal potential; thus, the classic fortnightly spring-neap modulation is
125 relatively weak and is smaller than the monthly modulation induced by M_2/N_2 beating. The
126 strongest astronomical tides during any month therefore occur near times of lunar perigee.
127 Similar to many locations, there are additional modulations at semiannual, 4.4-year, and 18.6-
128 year periods (Haigh et al., 2011; Ray & Merrifield, 2019). The 4.4-year and 18.6-year
129 modulations of the highest predicted tide are moderate at Boston and Portland (roughly 3–4 cm
130 in amplitude) but get much larger (up to 15 cm in amplitude) inside the Bay of Fundy (Ray &
131 Merrifield, 2019). The 18.6-year modulation is caused by the lunar nodal cycle, or a precession
132 of the moon's orbital plane around the ecliptic 360° every 18.6 years. The 4.4-year modulation is
133 caused by perigean spring tides coinciding with the winter or summer solstice (when the diurnal
134 tidal contribution is largest) twice per 8.85 years (see Ray & Foster, 2016 for an explanation).

135 Perhaps owing to the basin resonance being near N_2 , Gulf of Maine tides are sensitive to
136 small changes in basin geometry, depth, and friction. Indeed, they display some of the largest
137 secular tidal trends observed anywhere in the world for a regional body of water. Since the early-
138 20th century, the amplitude of the M_2 tidal constituent has increased at an average rate of $0.77 \pm$
139 0.08 mm/y at the Boston tide gauge, 0.59 ± 0.04 mm/y at Portland, and 0.25 ± 0.04 mm/y at
140 Eastport (Ray & Talke, 2019). In comparison, rates of SLR measured at these tide gauges over
141 the same time period are 2.83 ± 0.15 mm/y in Boston, 1.88 ± 0.14 mm/y in Portland, and $2.14 \pm$
142 0.17 mm/y in Eastport. New tide estimates derived from 19th-century water level measurements
143 show that the M_2 trend began sometime in the late-19th or early-20th century, coincident with the
144 transition to modern rates of SLR (Ray & Talke, 2019). Numerical models show that SLR has
145 only caused part of the observed increase in M_2 amplitude in the Gulf of Maine (Muller et al.,
146 2011; Greenberg et al., 2012; Schindelegger et al., 2018), suggesting that ocean stratification
147 driven by sea-surface temperature warming has also played a role in the increase (Muller, 2012).

148 2.2 Review of ESL statistical methods

149 ESL AEPs can be estimated from data or models. In both cases, an extreme value
150 probability distribution is fit to a set of measured or simulated ESLs assumed to be representative
151 of the possible flood scenarios in a region. Hydrodynamic simulations have the advantage of
152 providing spatially continuous flood elevations and flow velocities, but they are computationally
153 intensive, take time to develop, and as with all models, rely on uncertain parameterizations,
154 bathymetry, and assumptions (e.g. Vousdoukas et al., 2016; Lin et al., 2010). At gauged
155 locations with multi-decadal records, estimating ESL AEPs from data is a simpler alternative that
156 will be the focus of this paper.

157 The two most commonly used extreme value distributions are the Generalized Extreme
158 Value distribution (GEV) and the Generalized Pareto Distribution (GPD). The GEV is fit to
159 block maxima data, or the n -largest measurements per some time interval (e.g. the largest event
160 each year), and the GPD is fit to peaks-over-threshold data, or all measurements over some
161 threshold value. The GPD approach is more robust because it uses more available extreme
162 observations (e.g. NERC, 1975; Coles et al., 2001; Tebaldi et al., 2012; Buchanan et al., 2017).
163 In Boston, for example, only 46 of the top 100 storm tides recorded at the NOAA gauge occurred

164 in distinct years, and a GEV using annual block maxima would therefore omit more than half of
165 the top-100 events. Compared with the GEV, however, the GPD requires higher data quality and
166 is more difficult to fit automatically because of its sensitivity to the choice of threshold (Coles,
167 2001; Arns et al., 2013). ESL statistics published by NOAA, for example, are derived from GEV
168 fits because choosing a GPD threshold can be subjective, and NOAA requires a method that can
169 be quickly applied and periodically updated at over 100 gauges (Zervas, 2013). Nonetheless, a
170 comparison of GEV and GPD fits to Boston extreme storm tides yielded similar AEP estimates
171 (Talke et al., 2018).

172 In meso-to-macrotidal regions, where tides are a primary control on flooding, a joint
173 probability approach that convolves separate tide and surge distributions can capture more
174 extreme storm surges within a temporally limited tide gauge record (e.g. Pugh & Vassie, 1979,
175 1980). For example, in 63 of the 100 years in Boston's record, the largest storm surge of the year
176 did not coincide with any of the year's top-3 storm tides; thus, a GPD fit to measured Boston
177 storm tides would exclude two-thirds of the largest storm surges (assuming a GPD threshold that
178 was exceeded, on average, three or fewer times per year). The first two published ESL joint
179 probability methods were the Joint Probability Method (JPM; Pugh & Vassie, 1978, 1980) and
180 the Revised Joint Probability Method (RJPM; Tawn & Vassie, 1989; Tawn, 1992). The JPM
181 separates measured water levels into the predicted tide and a non-tidal residual (measured minus
182 predicted water level at a given time), fits an empirical probability distribution to each
183 component, and obtains the joint ESL distribution by a convolution of the two component
184 distributions. The RJPM improves upon the JPM by 1) fitting a GEV distribution to extreme
185 non-tidal residual values in order to model events exceeding the observed maximum, and 2)
186 applying an extremal index that accounts for dependence of non-tidal residuals occurring close
187 together in time (the extremal index will be further explained in section 3.2).

188 The primary shortcoming of the JPM and RJPM is the assumed independence between
189 the predicted tide and the non-tidal residual. Storm surge and tides interact; storm surge increases
190 water depth, and tidal wave speed increases in deeper water (Horsburgh and Wilson, 2007). The
191 non-tidal residual time series of measured minus predicted water level therefore often includes
192 an "illusory" surge during storm events, which is an artifact of the difference in the predicted tide
193 and the phase-shifted tide. Furthermore, the amplitude, timing, and timescale of the surge wave
194 impacts its frictional interaction with tides (Familkhalili et al., 2020).

195 The Skew Surge Joint Probability Method (SSJPM; Batstone et al., 2013) improves upon
196 the JPM method by eliminating the bias introduced by the uncertain timing of the tidal prediction
197 during storm conditions. *Skew surge* is defined as the difference between the maximum
198 measured water level and the predicted high water within each tidal cycle. Williams et al. (2016)
199 found statistical independence between predicted high water and skew surge at 77 Atlantic tide
200 gauges in the United States and Europe. They concluded that this skew surge independence
201 enables a simplified joint probability approach for calculating ESL AEPs that does not require
202 the inclusion of an empirical relationship between tide and the non-tidal residual to account for
203 tide-surge interaction. The argument is primarily statistical and not dynamical, as the absence of
204 correlation does not indicate the absence of effect; rather, in observational records, natural
205 variability in storm systems dominates over tidally driven variation in surge. We address this
206 issue by using primarily coastal, and not estuary, locations, such that frictional interaction effects
207 are likely less prominent.

208 These joint probability methods have lowered bias in ESL AEP estimates (compared to
209 GPD or GEV fits to data) in regions where tides are large relative to meteorological forcing,

210 particularly for short data series (Dixon & Tawn, 1999; Haigh et al., 2010); however, none has
211 accounted for year-to-year fluctuations or secular trends in tidal properties. In the following
212 sections, we describe a new, quasi-nonstationary (*qn*) modification of the SSJPM called the *qn*-
213 *SSJPM*, which calculates a separate set of ESL AEPs for winter and summer storm seasons using
214 that season's known high tides. We fit separate summer and winter distributions because the
215 region's large storm events mostly occur in the winter season (e.g. Talke et al., 2018), while
216 summertime tides are larger on average (Ray & Foster, 2016).

217 **3 Methods**

218 3.1 Tide gauge data processing

219 At the Eastport, Portland, and Boston NOAA gauges, we use hourly water level data
220 from NOAA, downloaded from the University of Hawaii Sea Level Center database for pre-2016
221 data (Caldwell et al., 2010) and from NOAA's website for post-2016 data
222 (<https://tidesandcurrents.noaa.gov>). We remove the annual MSL trend by subtracting a one-year
223 moving average of all hourly water level measurements (following Arns et al., 2013).

224 We fit a six-minute cubic spline function to the hourly data (six-minute data are only
225 available from NOAA beginning in 1996) to reduce the peak truncation caused by using hourly
226 records. For example, hourly-based high waters from Boston in 2018 were an average of 4.1 cm
227 lower than 6-minute resolution records, and the six-minute spline fit reduces this bias to 0.7 cm.
228 Since the precision of individual, pre-digital measurements varies from 0.015 m (due to rounding)
229 to 0.05–0.1 m or more during periods with timing or gauge problems (e.g., Talke et al., 2018,
230 2020), this small bias is less than other sources of error. An alternate, bias-free approach (used
231 by Talke et al. 2018) is to use the monthly maxima water levels tabulated by NOAA; however,
232 this approach precludes the use of two or more maxima that occur within a month. For all these
233 reasons, all subsequent calculations use this MSL-adjusted six-minute spline fit to the hourly
234 data.

235 We estimate the tidal contribution to each water level measurement using the MATLAB-
236 based harmonic analysis program *r_t_tide* (Pawlowicz et al., 2002; Leffler and Jay, 2009). We
237 calculate tidal constituents independently for each year from a 369-day analysis that includes 67
238 constituents. The 369-day analysis enables estimation of the semiannual and annual constituents,
239 as well as the seasonal sidelines to M_2 (often called MA_2 and MB_2 , but labeled H_1 and H_2 in
240 *r_t_tide*). Since we are interested in the effect of the nodal cycle, no nodal corrections were
241 applied. *r_t_tide* also applies nodal corrections based on the astronomic potential, rather than the
242 empirically measured and slightly smaller correction observed in practice (e.g. Ku et al., 1985;
243 Ray & Foster 2016; Ray & Talke, 2019).

244 We calculate the skew surge parameter by subtracting maximum predicted water level
245 from maximum observed water level within each tidal cycle. Following Williams et al. (2016),
246 we test for statistical independence between predicted high water and the top 1% of skew surge
247 at all sites using the rank-based Kendall's Tau correlation test (Kendall, 1938), where the criteria
248 for significant correlation are $|\tau| > 0.1$ and $p < 0.05$. We do not find significant correlation
249 between predicted high water and skew surge at any of the three sites (Tab. 2).

250 Prior to the joint probability analysis, we divide tides and skew surges into the winter
251 storm season (defined as 31 October to 30 April) and the more quiescent summer season (1 May
252 to 30 October) Wahl and Chambers, 2015; Thompson et al., 2013). Including 31 October in the
253 winter storm season avoids exclusion of a 1991 storm (Talke et al., 2018). In all subsequent

254 analyses, we only include seasons where the set of measured water levels is at least 75%
255 complete (Menéndez and Woodworth, 2010; Wahl and Chambers, 2015).

256 3.2 Quasi-nonstationary joint probability analysis (qn-SSJPM)

257 Each winter or summer ESL distribution is calculated by convolving probability
258 distributions of that season's predicted high waters and all winter or summer skew surges
259 recorded over the length of the tide gauge record. We model winter and summer extreme skew
260 surge probabilities with a GPD, following Batstone et al., (2013). For skew surges above a
261 threshold μ , the GPD cumulative distribution function (CDF) $G_{SS}(x)$ takes the form

$$262 \quad G_{SS}(x) = 1 - \left(1 + \xi \frac{x - \mu}{\sigma}\right)^{-1/\xi} \quad (1)$$

263 with shape parameter $\xi \neq 0$ and scale parameter $\sigma > 0$. To account for uncertainty in the skew
264 surge GPD, we sample 1,000 pairs of ξ and σ from the covariance matrix of their maximum
265 likelihood estimates with Latin hypercube sampling (Buchanan et al., 2016, 2017). We choose
266 the GPD threshold that defines extreme skew surges by minimizing the root mean square error of
267 the GPD versus the empirical distribution $\tilde{F}_{SS}(x)$ (commonly called the plotting position; Arns et
268 al., 2013). We calculate empirical AEPs using the Weibull formula

$$269 \quad \tilde{F}_{SS}(x_i) = \left(\frac{n}{num_yrs}\right) \left(\frac{i}{n+1}\right) \quad (2)$$

270 where i is the rank of event x , n is the total number of events, and num_yrs is the number of years
271 in the record. We find that setting the threshold as the 99.7th percentile of skew surges for both
272 the winter and summer seasons minimizes error across all sites, and past studies have used a
273 similarly high threshold (Menéndez and Woodworth, 2010; Arns et al., 2013). This 99.7th
274 percentile threshold samples an average of 1.1 events per season. Following Batstone et al.
275 (2013), we assume there are sufficient observations to use the empirical distribution $\tilde{F}_{SS}(x)$
276 (equation 2) for skew surges below the threshold, such that the CDF of all skew surges $F_{SS}(x)$ is

$$277 \quad F_{SS}(x) = \begin{cases} \tilde{F}_{SS}(x), & x < \mu \\ (1 - 0.997) * G_{SS}(x) + 0.997, & x \geq \mu \end{cases} \quad (3)$$

278 We then calculate the joint CDF of storm tides $F_{ST}(x)$ for each season following the
279 SSJPM (Batstone et al., 2013), which assumes that there is an equal probability of a given skew
280 surge occurring at any high tide in a season:

$$281 \quad F_{ST}(x) = \left[\prod_{t=1}^N F_{SS}(x - P_t)\right]^{1/N} \quad (4)$$

282 where P_t is the predicted high water in tidal cycle t , and N is the total number of high waters in
283 the season. To account for statistical uncertainty in the skew surge GPD parameters, tides are
284 convolved with all 1,000 skew surge GPDs (F_{SS}). The 50th quantile of the resulting 1,000 storm
285 tide distributions (F_{ST}) represents the central estimate, and the 5th and 95th quantiles provide a
286 90% uncertainty range. We convert storm tide cumulative probabilities to AEPs by

$$287 \quad AEP(x) = [N * \theta(x)] * [1 - F_{ST}(x)] \quad (5)$$

288 where $\theta(x)$ is the extremal index, which effectively reduces the number of high waters per
289 season to the number of independent high waters per season to account for events that span
290 multiple high tides (Leadbetter, 1983; Tawn, 1992). The extremal index is the inverse of mean

291 cluster size (the mean number of storm tides exceeding a certain height that are associated with a
 292 single event) and calculated as a function of storm tide, following Ferro and Segers (2003):

$$293 \quad \frac{1}{\theta(x)} = \frac{2 \left[\sum_{i=1}^{E(x)-1} (I(x)_i - 1) \right]^2}{(E(x) - 1) * \sum_i^{E(x)-1} [(I(x)_i - 1) * (I(x)_i - 2)]} \quad (6)$$

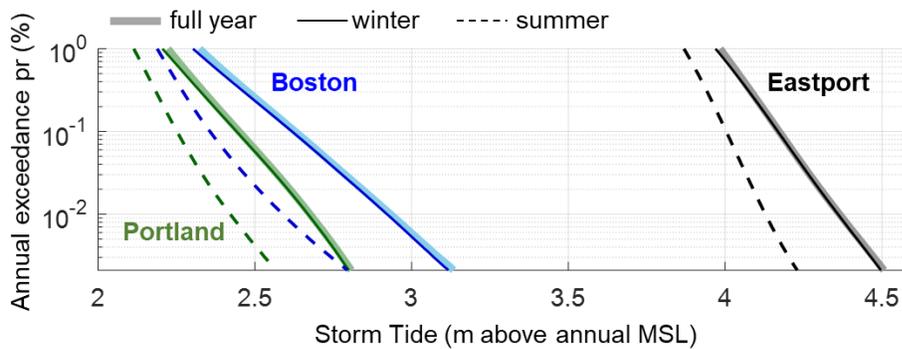
294 where $E(x)$ is the number of measured storm tides exceeding x , and $I(x)$ is interexceedance time.
 295 We find that the extremal index reduces storm tide magnitudes in the 1 to 30-year return period
 296 (~3 to 100% AEP) range; thus, it is likely that these water levels are sometimes exceeded
 297 multiple times during a single storm event, while the most extreme water levels with AEPs less
 298 than 3% are generally independent.

299 At each site, the final products of the qn-SSJPM calculations include:

- 300 1. An ESL AEP curve for each summer and winter season
- 301 2. Annual ESL AEP curves, calculated by adding the expected number of summer and
 302 winter exceedances in a given year for each storm tide height (where, for example, 10%
 303 AEP = 0.1 expected exceedances per year)
- 304 3. Two time-integrated ESL AEP curves (one winter, one summer), calculated using winter
 305 or summer tides over the full length of the historical record
- 306 4. A combined winter-summer, time-integrated ESL AEP curve

307 4 Results and discussion

308 4.1 qn-SSJPM results and validation



309
 310 **Figure 2.** Seasonality of Gulf of Maine flood hazard. Historical time-integrated qn-SSJPM ESL
 311 AEP curves for the winter season (thin solid lines), summer season (dashed lines), and full year
 312 (thick solid lines) at Eastport (black), Portland (green), and Boston (blue).

313
 314 We focus our discussion on winter storm season results because extreme flooding is
 315 primarily a winter hazard in the Gulf of Maine. A comparison of the historical time-integrated
 316 qn-SSJPM ESL AEP curves for winter, summer, and the full year (Fig. 2) shows that storm tides
 317 from the full-year curves are, at most, 1.5 cm higher than winter curves at AEPs below 10%.
 318 Thus, when viewing the full-year curve, it is important to do so with the caveat that summer
 319 floods are only a minor contributor to total flood hazard.

320 Figure 3 shows the historical annual and time-integrated winter-season ESL AEP curves
 321 for Eastport, Portland, and Boston. The spread among annual curves represents deterministic
 322 tidal variability and is thus greatest in Eastport where tide range and nodal cycle amplitude are
 323 the largest; for example, depending on the year, 1% AEP winter storm tides range 4.20–4.50 m
 324 in Eastport, 2.56–2.74 m in Portland, and 2.83–2.99 m in Boston (all storm tides are relative to
 325 annual MSL). The 90% uncertainty region (blue shading in Fig. 3) encompasses both
 326 deterministic tidal variability and statistical uncertainty in the skew surge GPD parameters.

327 We also compare qn-SSJPM ESL AEP distributions to a GPD fit to the top 0.3% of storm
 328 tides in each record (Fig. 3). This is a common approach for deriving ESL AEPs (see section
 329 2.2), hereafter referred to as GPD_{ST} , and we fit GPD_{ST} following the same methods described in
 330 section 4 for fitting the skew surge GPD. In Boston, the GPD_{ST} method estimates significantly
 331 higher winter storm tides at AEPs <10% compared to the qn-SSJPM. Given the disagreement,
 332 we test the two statistical approaches using a Monte Carlo validation. We create a 10,000-year
 333 synthetic time series of winter-season high waters by splicing together the 1921–2018 Boston
 334 winter-season predicted high waters 102 times (102 times the 98-year record \approx 10,000 years) and
 335 combining each predicted high water with a skew surge randomly sampled from the CDF of
 336 Boston winter skew surge probabilities.

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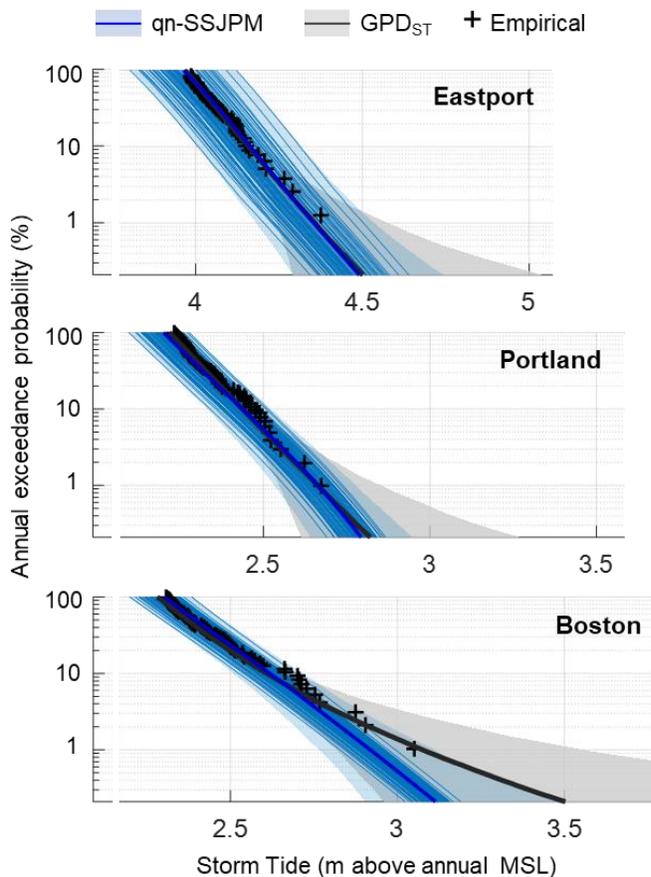


Figure 3. Comparison of winter-season ESL AEP curves for the qn-SSJPM and a GPD fit to measured storm tides. Thin blue curves show qn-SSJPM-derived curves for each winter storm season in the tide gauge record, and bold blue curves are the time-integrated qn-SSJPM curves based on the entire tide gauge record. Black curves are a GPD fit to the top 0.3% of storm tides in each tide gauge record (GPD_{ST}), and + signs are empirical AEPs (see equation 2). Lines represent central estimates (50th quantile), and filled regions show the 90% uncertainty range (5th–95th quantiles) for each method.

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339 We treat empirical ESL AEPs calculated from the 10,000-year record (using equation 2)
 340 as the “truth.” We then run 1,000 trials of randomly selecting 100 of the 10,000 years and
 341 calculating ESL AEP distributions with a 67% uncertainty range for those 100 years using both
 342 the qn-SSJPM and GPD_{ST} methods. We use the 99.7th percentile storm tide and skew surge as

343 GPD thresholds, and for the qn-SSJPM calculation, we only generate a single time-integrated
344 ESL AEP distribution for the 100 years (i.e. we do not calculate annual distributions). For each
345 trial, we then determine 1) whether or not the truth (based on empirical AEPs) falls within the
346 central 67% ranges of the 10%, 1%, and 0.2% storm tide estimates for the two methods, and 2)
347 the bias of the estimates, calculated as the difference between the truth and the central qn-SSJPM
348 and GPD_{ST} estimates of the 10%, 1%, and 0.2% AEP storm tides.

349 We find that the synthetically-generated truth falls within the central 67% range of
350 estimates 55–65% of the time for the qn-SSJPM and 59–67% of the time for GPD_{ST} (Fig. 4a).
351 Both methods' overlap with the truth generally increases for lower-AEP storm tides because
352 uncertainty range also increases with decreasing AEP. The lower coverage of qn-SSJPM error
353 ranges indicates that the method's estimate errors are more overconfident than GPD_{ST} estimate
354 errors; however, both the qn-SSJPM and GPD_{ST} have reasonable coverage.

355 Comparing biases in qn-SSJPM and GPD_{ST} estimates of the 10%, 1%, and 0.2% AEP
356 storm tides reveals that qn-SSJPM estimates are more precise and stable (i.e. consistently closer
357 to the truth). Box plots in Figure 4b show the each method's biases for all 1,000 trials. The
358 interquartile ranges increasing (i.e. the boxes getting larger) at lower AEPs reflects the expected
359 trend of AEP estimate instability (i.e. variability) increasing at lower AEPs for a given record
360 length (e.g. Haigh et al., 2010). Mean bias is close to zero for both methods at all three AEPs;
361 however, for the 1% and 0.2% AEP storm tides, both the interquartile range and total range in
362 biases is significantly narrower for the qn-SSJPM estimates compared to GPD_{ST} estimates. This
363 result indicates that for a 100-year observational record, both methods will, on average, provide
364 accurate ESL estimates for storm tides with AEPs between 0.2 and 10%; however, GPD_{ST}
365 estimates of storm tides with return periods nearing the record length (e.g. the 100-year return
366 period or 1% AEP storm tide for a 100-year-long record), are more susceptible to being biased
367 by the largest few events within the observational period. This finding is consistent with past
368 studies that have shown GPD and GEV fits to observed storm tides (often called “direct
369 methods” of estimation) are more unstable to historical outlier events than joint probability
370 distributions that incorporate large historical storm surges that did not necessarily coinciding
371 with high tides (e.g. Tawn and Vassie, 1989; Tawn, 1992; Haigh et al., 2010).

372 This instability to historical outliers partially explains the disagreement between the qn-
373 SSJPM and GPD_{ST} curves for Boston (Fig. 3). Boston's highest three recorded flood events all
374 occurred in years with unusually large tides (Talke et al., 2018). For example, the Blizzard of
375 1978 (the storm tide of record), happened to coincide with the year that, on average, had the
376 largest-magnitude high waters over the past century (represented by the right-most blue curve in
377 Fig. 3). Thus, the GPD_{ST} method in part overestimates Boston flood hazard because it does not
378 account the Blizzard of 1978's 3.05-meter flood having had a lower probability of occurrence
379 during any of the other 97 winters of record.

380 Comparing our Boston qn-SSJPM and GPD_{ST} winter ESL AEP curves to the to the Talke et al.
381 (2018) flood frequency curve also highlights the influence of the most extreme historical events
382 on the GPD_{ST} method (Fig. 5). Talke et al. (2018) reconstructs 200 years of Boston water levels
383 1825–2018 and fits a GPD to measured winter high waters (red curve in Fig. 5). This extended
384 record includes three additional storm tides in 1830, 1851, and 1909 that nearly equal or exceed
385 the 2018 storm tide (the second-highest within the NOAA record after the Blizzard of 1978).
386 These additional storms lead to a GPD_{ST} fit that is more consistent with the qn-SSJPM fit, as
387 indicated by the similarity of the blue and red curves in Fig. 5. Talke et al. (2018) also uses a
388 higher GPD_{ST} threshold of 2.4 meters, compared to our 99.7th-percentile threshold of 2.31

389 meters. Re-calculating the GPD_{ST} curve for the 1925-2018 NOAA data with a 2.4-meter
 390 threshold produces a significantly different result compared to the 2.31-meter threshold (gray
 391 dashed line, compared to gray solid line in Fig. 5). This sensitivity to threshold selection
 392 highlights one of the key challenges in relying on a GPD fit to storm tides (e.g. Arns et al.,
 393 2013).
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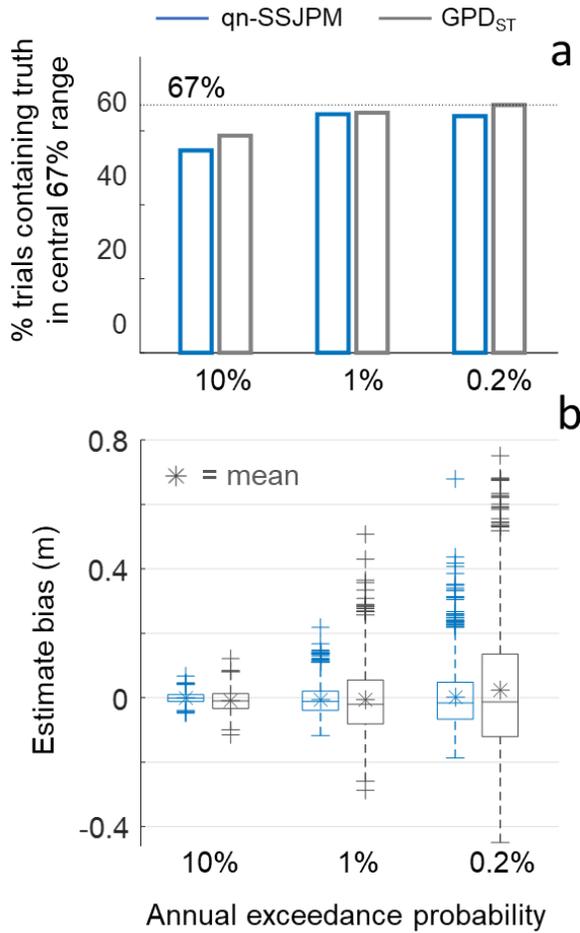
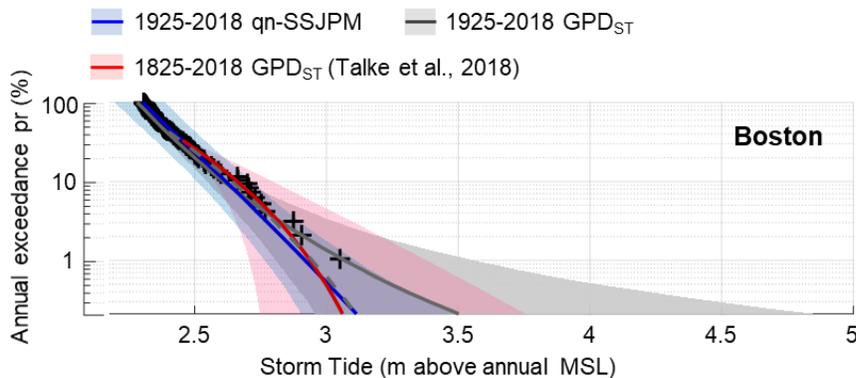


Figure 4. Validation results. (a) Percent of the 1,000 validation trials that contain the truth (empirical value) within the central 67% range of the 10%, 1%, and 0.2% AEP storm tide estimates for the qn-SSJPM method (blue) and the GPD_{ST} method (gray). (b) Box plot showing the distribution of qn-SSJPM and GPD_{ST} biases for the 1,000 validation trials at the 10%, 1%, and 0.2% AEP levels. Biases are calculated as the difference between the truth (based on the empirical distribution calculated from the 10,000-year synthetic record) and the central qn-SSJPM estimates (blue) or GPD_{ST} estimates (gray). Central marker is the median (with the * symbol showing the mean), and bottom and top box edges are the 25th and 75th quartiles. Values plotted as outliers (+ markers) fall outside the central 99.3% range.

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398 **Figure 5.** Comparison of Boston ESL AEP estimates. Curves represent the following
 399 distributions: (blue curve) time-integrated qn-SSJPM for 1925-2018; (solid gray curve) GPD fit

400 to measured storm tides (GPD_{ST}) for 1925-2018, calculated with 2.31-m (99.7th percentile)
401 threshold; (gray dashed curve) same as solid curve, but calculated with Talke et al. (2018) 2.4-m
402 threshold; (red curve) 1825-2018 Talke et al., (2018) ESL estimates (calculated using GPD_{ST}
403 method with a 2.4-m threshold); (+ signs) empirical AEPs. Solid curves are central estimates,
404 and filled regions show 95% uncertainty ranges.

405

406 4.2 Interannual variation in ESL probabilities

407 Interannual variation in tides forces changes flood hazard on annual-to-decadal
408 timescales that should be considered in coastal management practices tied to ESL AEP estimates.
409 We quantify the tidal modulation of flood hazard using the time series of winter storm season 1%
410 AEP storm tides (hereafter referred to as $ST_{1\%}$) over the past century (Fig. 6). To represent the
411 three dominant sources of interannual tidal variability in the region (see Ray & Foster, 2016), we
412 fit a harmonic function to the time series with an 18.6-year period, a 4.4-year period, and a linear
413 trend, where $ST_{1\%}$ values are relative to annual MSL, so the linear trend is the increase in tides
414 above SLR. The ranges (twice the amplitudes) of the 18.6 and 4.4-year harmonics represent the
415 magnitudes of the tidal cycles' forcing of flood hazard. Table 3 compares 18.6 and 4.4-year
416 modulations of $ST_{1\%}$ and of the highest predicted tide (the highest tide in a 6-month interval),
417 which are computed directly from harmonic constants at the gauges. The 18.6 and 4.4-year
418 cycles' forcing of $ST_{1\%}$ is perhaps smaller than that of the highest predicted tide because $ST_{1\%}$ is
419 calculated from observations rather than predictions. Observed water level data include
420 atmospheric effects, which introduce variability that could interfere with tidal modulations. The
421 exclusion of summer-season tides in the winter $ST_{1\%}$ values also likely reduces 4.4-year
422 periodicity in predicted water levels (e.g. Talke et al., 2018).

423 The secular increase in tides observed in the M_2 tidal constituent (e.g. Ray & Talke,
424 2019) has driven roughly a 0.6 mm/y increase in $ST_{1\%}$ in Eastport and Portland. In Boston,
425 however, there is a slight negative linear trend in $ST_{1\%}$ of -0.08 mm/y. Thus, the increase in tides
426 has had a minimal decadal-timescale impact on $ST_{1\%}$ compared to other forcings; however, in
427 Eastport and Portland, the total secular increase in $ST_{1\%}$ over the length of the tide gauge record
428 is comparable to nodal variability. There is likely to be a future increase in high water levels with
429 SLR (Greenburg et al., 2012; Pelling & Green, 2013; Schindelegger et al., 2018) and increasing
430 tidal range (Greenberg et al., 2012), but there are no detailed projections for Gulf of Maine tides
431 that consider additional forcing mechanisms, such as changes in stratification and flooding
432 (Haigh et al., 2020).

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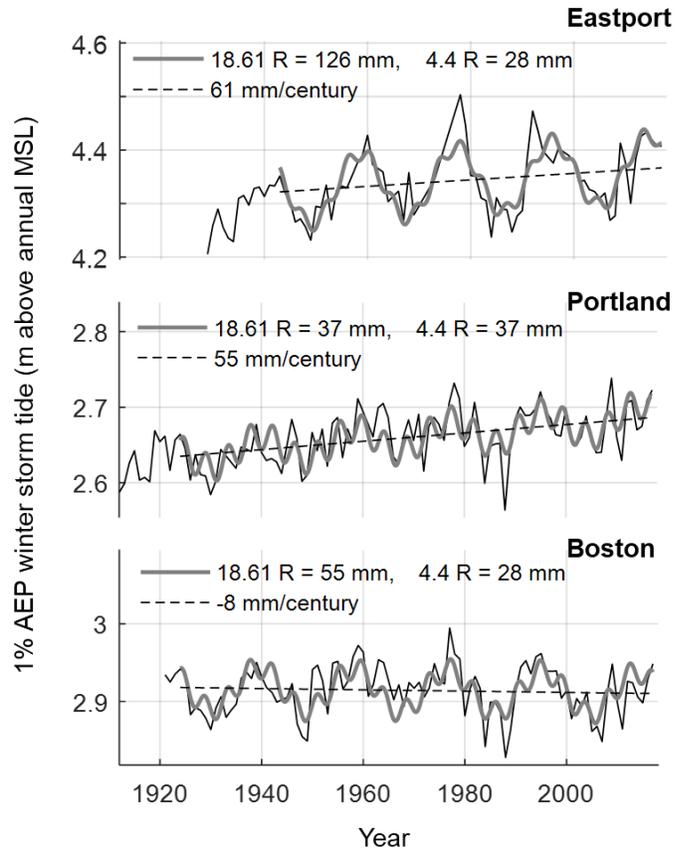


Figure 6. Interannual variation in the 1% AEP winter storm tide. Time series of the qn-SSJPM derived annual 1% AEP winter storm tide values (black line) with a least squares best-fit harmonic function that represents the region's dominant tidal forcings (gray curve), which includes an 18.6-year period, a 4.4-year period, and a linear trend. Legends show the ranges (i.e. double the amplitude) of the best-fit sinusoids and the slopes of the linear trends.

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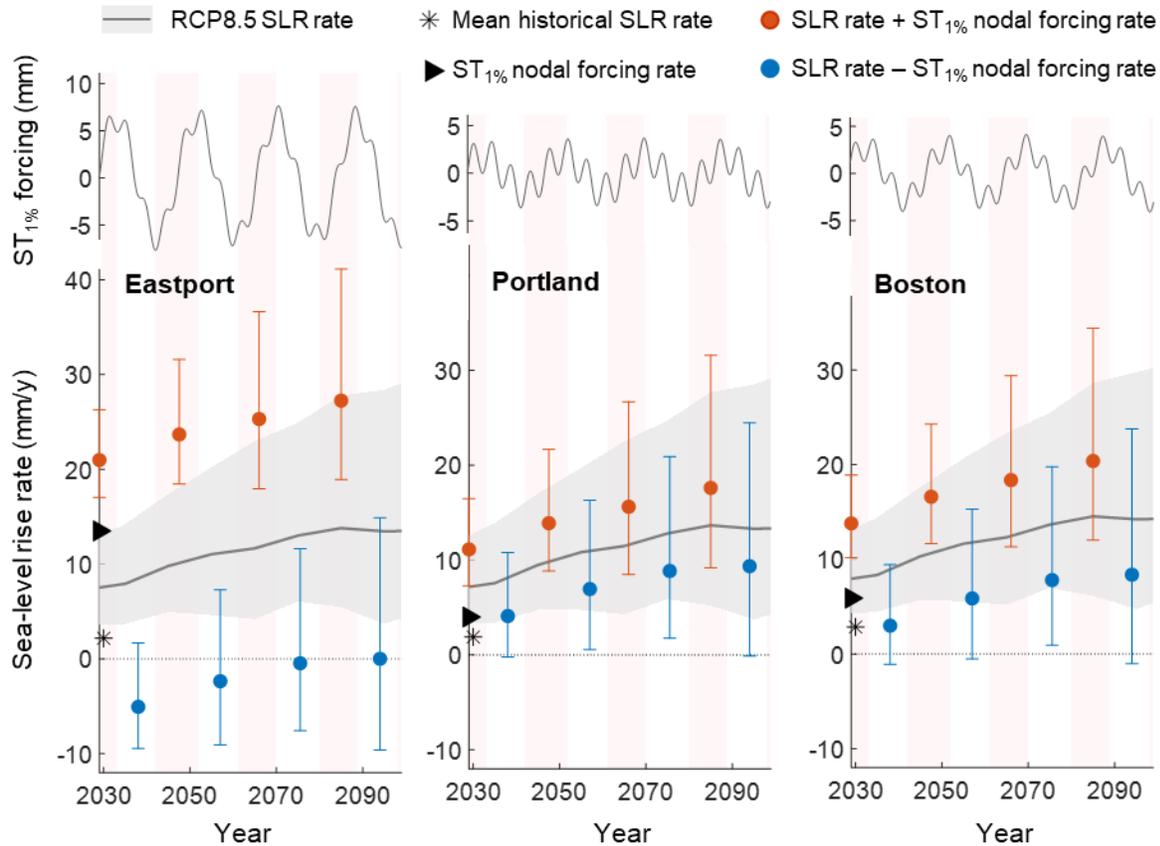
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The significance of the 4.4 and 18.6-year tidal modulations of $ST_{1\%}$ can best be illustrated by converting the tidal cycle forcing ranges to rates and comparing them to rates of SLR. In Eastport, for example, the average range in 18.6-year forcing of $ST_{1\%}$ is 126 mm (Fig. 6). The 18.6-year forcing can be positive or negative, so over any half nodal period in Eastport, the average rate of nodal forcing of $ST_{1\%}$ is ± 126 mm per 9.3 years, or ± 13.5 mm/y. Applying the same calculation to Portland and Boston, the average 18.6-year tidal forcing rates are ± 4.0 mm/y and ± 5.9 mm/y, respectively. 4.4-year tidal forcing rates are a slower ± 3.0 mm/y in Eastport and Boston and ± 4.0 mm/y in Portland. In practice, however, interannual variation in winter MSL (which has historically been on the order of tens of mm) would drown out this shorter-period 4.4-year tidal modulation.

Figure 7 provides a visualization of the impact of 18.6-year forcing in the context of SLR. Historically at the three Gulf of Maine sites, on decadal timescales, the natural variability in $ST_{1\%}$ (and therefore flood hazard) driven by the nodal cycle has been larger than non-stationarity driven by the ~ 100 -year average rate of SLR (black triangles versus asterisks in Fig. 7). In the future, even as SLR accelerates to equal or exceed rates of $ST_{1\%}$ nodal modulation, the nodal cycle will continue to force significant decadal-scale variability in the rate of flood hazard increase. We illustrate this effect through 2100 by adding the $ST_{1\%}$ nodal forcing rate to the projected mean rate of SLR over 9.3-year periods when nodal forcing will be trending positively (i.e. moving from a minimum toward a maximum). Over 9.3-year periods when the nodal cycle will be trending negatively, we subtract nodal forcing from projected SLR. We use Kopp et al. (2014) probabilistic local SLR projections, but we modify the ice sheet contributions by replacing the Church et al. (2013) likely ranges with Oppenheimer et al. (2019) likely ranges.

457 The nodal cycle is currently in its negative phase in the Gulf, and until it reaches its minimum in
 458 2025, negative nodal forcing will counteract the SLR-induced increase in flood hazard. Between
 459 2025 and 2034 (and in all decades when the nodal cycle is moving from a minimum to a
 460 maximum), however, positive nodal forcing will accelerate the flood hazard increase. Thus, it is
 461 critical to consider SLR and nodal cycle forcing together in planning for the transition to chronic
 462 flooding that will be driven by SLR in many coastal regions over the next century (e.g. Ray &
 463 Foster, 2016; Buchanan et al., 2017; Kopp et al., 2017; Talke et al., 2018; Oppenheimer et al.,
 464 2019).
 465



466
 467 **Figure 7.** Joint impact of tidal forcing and sea-level rise on future flood hazard increase. (*Top*
 468 *panel*) 18.6 and 4.4-year components of the best-fit harmonic function to the winter $ST_{1\%}$ time
 469 series from Fig. 6. (*Bottom panel*) Gray curves show projected rates of local RCP8.5 SLR
 470 modified from Kopp et al. (2014) (line = 50th quantile of samples, shading = central 90% range).
 471 Over 9.3-year-intervals where the nodal cycle is moving from a minimum to a maximum
 472 (indicated by red shading), the average nodal forcing rate (black triangle on y-axis) is added to
 473 the average projected rate of SLR over the same 9.3 years (red circles, with bars representing
 474 SLR uncertainty). Over intervals when the nodal cycle is trending negatively, nodal forcing is
 475 subtracted from the rate of SLR (blue circles and bars). The historical rate of SLR over the past
 476 century is also shown for reference (black asterisk on the y-axis).

477 4.3 Limitations

478 We demonstrate that the qn-SSJPM provides more precise and stable ESL AEP estimates
479 than a GPD fit to measured storm tides. However, there are sources of uncertainty in the method,
480 and there are additional forcings of interannual ESL variation that we do not account for. The
481 skew surge GPD is a significant source of uncertainty, as GPD parameters are sensitive to both
482 the choice of threshold (e.g. Coles, 2001; Arns et al., 2013) and the largest observed skew surge
483 values (e.g. Tawn and Vassie, 1989; Tawn, 1992; Haigh et al., 2010). Furthermore, the accuracy
484 of skew surge values depends on the accuracy of tidal predictions. The *r_t_tide* software does not
485 include minor constituents (for example, our Boston *r_t_tide* predictions use 67 constituents,
486 compared to the 108 used by Ray and Foster, 2016), and our calculations do not include tide
487 prediction errors. The errors, however, are small; for example, M_2 amplitude errors are on the
488 order of 0.1%.

489 The qn-SSJPM also does not incorporate climatic variability that may impact ESL hazard
490 relative to annual MSL. For example, the North Atlantic Oscillation drives interannual variation
491 in New England sea levels via northeasterly wind stress anomalies on the upper ocean (Goddard
492 et al., 2015). In the future, increasing sea surface temperatures and changing atmospheric
493 circulation patterns may also drive changes in storm intensity and frequency, but there is low
494 confidence in site-specific projections of future storm behavior (e.g. Knutson et al., 2010;
495 Emanuel et al., 2013), making it difficult to incorporate storm non-stationarity into flood hazard
496 assessment. Finally, the qn-SSJPM does not consider the impact of wave processes on flood
497 hazard. Wave set-up can be a significant contributor to flooding (e.g. Wolf, 2008, 2009), but tide
498 gauges are generally established in sheltered embayments and therefore do not include wave set-
499 up in their water level measurements.

500 5 Conclusions

501 We present a new quasi-nonstationary joint probability method for calculating ESL AEPs
502 (the qn-SSJPM) and apply it along the Gulf of Maine coast, where tides are large and vary year-
503 to-year. In addition to providing separate statistical treatment of tides and surge, the qn-SSJPM
504 calculates distinct annual ESL hazard curves that account for interannual variation in tides. Each
505 year's ESL hazard curve is a convolution of 1) predicted high water probabilities, which are
506 known based on that year's tide predictions, and 2) skew surge probabilities determined from a
507 GPD fit to all skew surges recorded over the length of a tide gauge record.

508 We use a Monte Carlo validation to compare the qn-SSJPM to the commonly used
509 method of fitting a GPD to times series of measured storm tides. We find that the qn-SSJPM
510 provides more precise and stable ESL AEP estimates because it is less susceptible to being
511 biased by the largest few events within the observational period. At the three Gulf of Maine sites,
512 we also find that interannual variation in tides significantly impacts design-relevant ESLs, such
513 as the 1% AEP winter storm tide ($ST_{1\%}$). The 18.6-year nodal cycle forces decadal oscillations in
514 $ST_{1\%}$ at a rate of 13.5 mm/y in Eastport, 4.0 mm/y in Portland, and 5.9 mm/y in Boston. In
515 comparison, the average historical rate of local SLR over the past century has been between 1.89
516 and 2.86 mm/y at the three sites. Nodal forcing is currently counteracting the SLR-induced
517 increase in flood hazard; however, in 2025, the nodal cycle will reach a minimum and then begin
518 accelerating flood hazard increase as it moves toward its maximum phase over the subsequent
519 decade.

520 SLR is driving a transition to severe chronic flooding in many coastal regions (e.g.
521 Oppenheimer et al., 2019). Flooding becomes severe when water elevations cross thresholds

522 defined by local topography and flood defense structures. The nodal cycle entering a positive
 523 phase may drive flood heights above these thresholds sooner than SLR would alone. Thus,
 524 considering tidal non-stationarity and SLR together is key to long-term municipal planning and
 525 emergency management along meso-to-macrotidal coastlines.

526 **Acknowledgments and Data**

527 H.E.B. was supported by the National Aeronautics and Space Administration (Award
 528 NNX16AO24H). Tide gauge data sources are described in the text, and the tidal prediction code
 529 sources are in the references. *[We will clean, comment, and upload MATLAB code to Zenodo if*
 530 *article is accepted and after revisions are made. For now, our code is attached to this*
 531 *submission as supplemental information files.]*

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Table 1. Gulf of Maine NOAA tide gauge station info.

| Station; NOAA station no. | Approximate location | Timespan | Mean high water (m) ^a | Mean higher high water (m) ^a | Great diurnal range (m) ^a |
|------------------------------|-------------------------|--------------|-------------------------------------|--|---|
| Eastport, ME; 8410140 | 44°54.2'N 66°59.1'W | 1929–present | 2.771 | 2.916 | 5.874 |
| Portland, ME; 8418150 | 43°39.3'N 70°14.8'W | 1910–present | 1.380 | 1.513 | 3.019 |
| Boston, MA; 8443970 | 42°21.2'N 71°3.0'W | 1921–present | 1.411 | 1.545 | 3.131 |

^a Tidal datums are relative to 1983-2001 mean sea level

Table 2. Results of Kendall’s tau correlation test, using the top 1% of skew surges and their associated predicted high waters.

| | Summer | | Winter | |
|-----------------|--------|---------|--------|---------|
| | tau | p-value | tau | p-value |
| Eastport | 0.02 | 0.59 | -0.02 | 0.58 |
| Portland | -0.01 | 0.80 | -0.08 | 0.03 |
| Boston | 0.05 | 0.14 | 0.01 | 0.75 |

Table 3. Ranges of 18.6 and 4.4-year tidal cycle modulations of the 1% AEP storm tide ($ST_{1\%}$) and the highest predicted tide.

| | 18.6-year modulation range (mm) | | quasi 4.4-year modulation range (mm) | |
|-----------------|------------------------------------|---------------------------|---|---------------------------|
| | $ST_{1\%}$ | highest predicted tide | $ST_{1\%}$ | highest predicted tide |
| Eastport | 126 | 196 | 28 | 78 |
| Portland | 37 | 66 | 37 | 68 |
| Boston | 55 | 72 | 28 | 62 |