

Regional, Passive Saline Encroachment in Major Springs of the Floridan Aquifer System in Florida (1991 -2020)

Rick Copeland¹, Gary Maddox¹, and Andy Woeber¹

¹AquiferWatch Inc

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Abstract

Due to the awareness of degrading groundwater quality in Florida's freshwater 7 springs and beginning in the early 1990s, the state's water management districts, the Florida 8 Department of Environmental Protection, and the U.S. Geological Survey began efforts to 9 coordinate monitoring of Florida's first-and second-magnitude springs. This study investigates 10 changes in spring discharge and the concentrations of two saline indicators sodium (Na +) and 11 chloride (Cl-) from 1991 through 2020 (30 years) in the Floridan aquifer system (FAS). Data were 12 obtained from 32 major springs and three additional discharge gaging stations. Spring discharge 13 was observed to decrease, while concentrations of sodium and chloride increased. As a group, the 14 FAS springs experienced passive saline encroachment. Not only did encroachment occur along 15 Florida's coasts, but also in the interior. Median concentrations of sodium and chloride increased 16 by an estimated range of 7 to 11% per decade. Evidence suggests the major driver is decreasing 17 rainfall and subsequent declines in recharge to the FAS, followed by sea-level rise. The sources 18 of the saline water are from salt water near Florida's coasts and relict sea water from the deeper 19 portions of the FAS. The observed changes agree with those predicted by the Ghyben-Herzberg 20 principle for coastal, carbonate aquifers. 21

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4 AquiferWatch Inc., P.O. Box 11185, Tallahassee, FL, USA
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12 chloride (Cl⁻) from 1991 through 2020 (30 years) in the Floridan aquifer system (FAS). Data were
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20 portions of the FAS. The observed changes agree with those predicted by the Ghyben-Herzberg
21 principle for coastal, carbonate aquifers.

22 1. **INTRODUCTION**

23 Florida has over 1,000 documented springs (Florida Department of Environmental
24 Protection (FDEP), 2016). As Florida’s population grows, spring-water quality and quantity

25 changes have been observed (Florida Spring Task Force, 2000). FDEP, Florida's water
26 management districts (WMDs) (Figure 1), and the United States Geological Survey (USGS)
27 standardized efforts to monitor spring water and increased the number of springs being monitored,
28 beginning in the early 1990s. Increasing nutrient concentrations were the initial focus of spring
29 water-quality studies, but later studies expanded the indicator lists to include discharge, along with
30 major ions, including two saline indicators, sodium (Na^+) and chloride (Cl^-). The two indicators
31 are abbreviated "Na" and "Cl" respectively. Copeland et al. (2011) discovered that between 1991
32 and 2003, spring discharge decreased while concentrations of Na and Cl increased in most of the
33 monitored springs. A possible driver for the increased saline trend is saltwater encroachment,
34 which has been a documented issue in Florida for decades (Black et al., 1953; Krause and
35 Randolph, 1989; Spechler, 1994; Prinos, 2013; Prinos et al., 2014; and Prinos, 2016). These
36 reasons prompted FDEP leadership to recommend a follow-up study to investigate if the changes
37 have been occurring over a longer period.

38 The sequel investigation (Copeland and Woeber, in press) included most of the same
39 springs used in the earlier study but extended the period from 1991 through 2011. During this
40 period, discharge continued to decrease, while concentrations of Na and Cl continued to rise.
41 Copeland and Woeber (in press) postulated the major drivers of the observed changes were: (1)
42 declining rainfall and subsequent declines in recharge, (2) sea-level rise and (3) groundwater
43 extraction. The major sources of Na and Cl were suspected to be saline groundwater near Florida's
44 coasts and relict sea water from the deeper portions of the Floridan aquifer system (FAS).

45 Considering the statewide interest in springs and saltwater encroachment, this investigation
46 is the third examination of trends in spring discharge, plus Na, and Cl concentrations. The period
47 of study is from 1991 through 2020. The springs are primarily in north-central Florida (Figure 1)

48 and occur where the FAS is unconfined or thinly confined (Figure 2). Related to driver (1) above,
49 it should be noted that climatic variability is now recognized as affecting rainfall and river
50 discharge as well as lake chemistry and is due to teleconnections like the Atlantic Multidecadal
51 Oscillation (AMO) and the El Nino southern oscillation (ENSO) (Enfield et al., 2001; Kelly and
52 Gore, 2008; Goly and Teegavarapu, 2014; Canfield et al., 2018). The oscillations affect rainfall,
53 influence spring discharge, and likely influence concentrations of both Na and Cl in spring water.

54 2. **FLORIDAN AQUIFER SYSTEM**

55 Florida has three freshwater aquifer systems, from deep to shallow: (1) the Floridan aquifer
56 system (FAS), (2) the intermediate aquifer system and confining unit, and (3) the surficial aquifer
57 system (Southeastern Geological Society (SEGS, 1986)). The largest in terms of areal extent and
58 thickness is the FAS. According to the SEGS, it is a thick carbonate sequence which includes all
59 or parts of Paleocene to early Miocene formations. It can exist under unconfined or confined
60 conditions, depending on the extent of low permeability sediments lying above it. Miller (1986)
61 and Williams and Kuniansky (2016) indicated the FAS is one of the most productive aquifer
62 systems in the world. It underlies all of Florida and portions of South Carolina, Georgia, and
63 Alabama. Klein (1976) mentioned that it can be over 900 meters (m) thick in places. Scott (2016),
64 along with Budd and Vacher (2004), mentioned that the FAS is a multi-porosity aquifer: fractured
65 and porous where it is confined, and karstic, fractured, and porous where it is unconfined. Scott
66 et al. (2004) indicated that most of Florida's springs are in portions of the state where the FAS is
67 unconfined or thinly confined (Figure 2).

68 In most places, the FAS can be divided into the Upper Floridan aquifer and the Lower
69 Floridan aquifer, separated by several semi-confining units (Miller, 1986). However, in some

70 places the two aquifers cannot be differentiated. For this reason, no attempt is made to differentiate
71 the aquifer system and the undifferentiated term, FAS, is used.

72 3. **ENCROACHMENT**

73
74 Black et al. (1953) mentioned that from the early 1900s through the early 1950s, saltwater
75 had encroached into municipal water supply systems in at least 19 of Florida's coastal counties.
76 Since that report, other authors have reported saline encroachment in Florida. Krause and
77 Randolph (1989) and Spechler (1994) described several possible mechanisms that can drive
78 saltwater encroachment that occurred in northeast Florida. Potential mechanisms included: the
79 landward movement of the freshwater/saltwater interface, the regional upconing of saltwater
80 below pumped wells, and the upward leakage of saltwater from deeper, saline water-bearing zones
81 through confining units. The latter can occur where the units are thin or breached by joints,
82 fractures, collapse features, or other structural anomalies. Movement can also occur because of
83 failed, damaged, or improperly installed well casings, and as mentioned previously, encroachment
84 can occur by the upward movement of unflushed pockets of relict seawater in the FAS.

85 In discussions regarding south Florida aquifers, Prinos (2013), Prinos et al. (2014), and
86 Prinos (2016) discussed pathways for saltwater encroachment similar to those mentioned above.
87 However, Prinos (2016) discussed two additional pathways. First, along Florida's coasts, saltwater
88 can flow inland through canals, rivers, boat basins, and coastal marshes, and subsequently leak into
89 the freshwater portions of aquifers. This type of encroachment has been observed in the south
90 Florida aquifers, but can also occur in other areas of Florida where the FAS is under unconfined
91 conditions. Second, Prinos mentioned that encroachment can occur laterally from the coast,
92 moving inland along the base of an aquifer and then upward.

93 Using conductivity and potentiometric head measurements, Xu et al. (2016) found strong
94 evidence that periodically, under both normal and low-rainfall conditions, sea water has moved
95 inland through cave conduits in the FAS in northwest Florida as much as 11 miles. However,
96 under high-rainfall conditions, when aquifer potentials are high, sea water reverses flow and moves
97 seaward.

98 As modified from Neuendorf et al. (2005), saltwater encroachment is the displacement of
99 fresh groundwater by the advance of saltwater caused by its greater density. Note, using this
100 definition, there is no requirement distinction that encroachment is due to human activity.

101 4. **STUDY AREA, MATERIALS, AND METHODS**

102 The portion of Florida where the FAS is under unconfined to thinly confined conditions
103 (Figures 2) will be referred to as the “Spring Area”. The springs and discharge sites used in this
104 study are essentially the same ones used in Copeland et al. (2011) and Copeland and Woeber (in
105 press). A total of 32 springs and three stream discharge sites were used (Figure 1). Spring and
106 discharge station names, along with their locational information (WMD, latitude and longitude)
107 are found in Table 1. Of the 35 sites, 31 had sufficient water quality data and 24 had sufficient
108 discharge data, for trend analysis.

109 Water quality and discharge data were obtained from either the FDEP, local WMD or
110 USGS online databases [Suwannee River Water Management District (SRWMD) (2021); St.
111 Johns River Water Management District (SJRWMD) (2021); Southwest Florida Water
112 Management District (SWFWMD) (2021); and the U.S. Geological Survey (2021)]. Data are
113 available by contacting the major author. It should be noted that by law [(Florida Statutes
114 373.026(2)], state agencies, WMDs, and local agencies are required to cooperate with FDEP in
115 making water quality data available in a central database. Recently, FDEP developed the Water

116 Information Network (WIN)] database (Florida Department of Environmental Protection, 2021).
117 At the time of publication, the uploading of groundwater data to WIN is incomplete. However,
118 when complete, efforts to retrieve data in a common format for analyses will be greatly reduced
119 and will increase the efficiency managing Florida’s springs.

120 All sample collection and all field and laboratory analyses were conducted in accordance
121 with Chapter 62-160, Florida Administrative Code. All agencies supplying analytical information
122 did so under FDEP-approved quality assurance project plans. Regarding Na and Cl ions, for the
123 study, laboratory analyses vary between reporting the total and the dissolved species. Total was
124 the most frequently reported, and for this reason, the authors selected the total species to use
125 whenever possible. However, to make the time series as complete as possible, the dissolved
126 species was used whenever the total species was not reported.

127 Scott et al. (2004) reported on the chemical analysis and discharge of many of Florida’s
128 springs. Reiterating comments from an earlier and similar report (Ferguson et al., 1947), Scott et
129 al. indicated the springs in the report represent the “major” and “most important” springs in the
130 state. The terms “major” and “most important” have been historically based on discharge. For the
131 springs with available discharge data, the current authors calculated median discharge for each
132 spring and then summed the total discharge of the medians for 92 onshore springs in the Scott et
133 al. report [230 m³/sec (8,122 feet³/sec) (ft³/sec)]. Next, the current authors summed the total
134 median discharge from each of the 24 discharge sites used in this report but restricted it to the 1991
135 – 2020 timeframe, for a calculated total of 89 m³/sec (3,124 ft³/sec). This represents about 39%
136 of the total discharge; a substantial proportion.

137 Statewide estimates of groundwater extraction from the FAS are generally reported on 5-
138 or 10-year frequencies by the USGS. Statewide data are available for 1990, 2000, 2010, and 2015,
139 but not 2020. A discussion will be presented later.

140 Mean annual precipitation data for all of Florida and for selected sites were supplied by the
141 Florida Climate Center (2021). During the study, greater than 99 percent of all precipitation was
142 rain. For this reason, precipitation will often be referred to as rain or rainfall.

143 Eight rainfall sites (Figure 2) reported by the Climate Center are located within the Spring
144 Area. Figure 3 displays annual rainfall and spring discharge for the period (1991 – 2020). The
145 solid squares represent annual mean precipitation totals for all of Florida (Florida Climate Center,
146 2021). The solid circles represent annual means of the eight sites in the Spring Area. Two rainfall
147 Lowess smoothing curves are also in Figure 3. The dashed line (upper) curve represents the annual
148 Florida totals, while the dotted line (middle) curve identifies the Spring Area. They decrease
149 through the first half of the study. Beginning in the late 2000s, and continuing through 2020, both
150 curves increase. The Pearson correlation (r) between the Florida and Spring Area sites is 0.620
151 (p -value <0.001), and for this reason, only the data from the Spring Area sites are used for the
152 remainder of this report.

153 Spring discharge annual means were either provided by the monitoring agencies or were
154 calculated by the authors. The annual means are displayed in Figure 3 as solid triangles. The
155 Lowess curve (solid line) decreases slightly in the E period and increases during the L period. The
156 correlation (r) between the Spring Area rainfall and spring discharge is 0.309 (p -value = 0.097).

157 Recall, one of the major drivers of the observed trends for the 1991 – 2011 timeframe is
158 believed to be a decrease in precipitation (and a subsequent decrease in recharge). If so, have
159 increases in rainfall reversed the earlier trends? In part, the current investigation was initiated to

160 address this question. This investigation evaluates trends in precipitation, discharge, and
161 concentrations of both Na and Cl in the Springs Area for the entire period (1991 – 2020), along
162 with an early (E) period (1991 – 2011) and a late (L) period (2006 – 2020). It also revisits the
163 major driving forces of the observed changes. Note, the E period used in this report, coincides
164 with the one used by the Copeland and Woeber report (in press). The L period begins in 2006,
165 approximately when rainfall began to increase, and continues through 2020.

166 For each spring, annual means and medians were calculated for Na and Cl. Figure 4
167 displays the annual means, along with corresponding Lowess curves. Note how the curves do not
168 track rainfall and discharge (Figure 3). This topic will be discussed.

169 5. STATISTICAL METHODS

170 Most statistical analyses were conducted using the “EnvStats”, “nortest”, and “rkt”
171 packages of the R programming language (R. Core Team, 2021). Additional analyses were
172 conducted using the NCSS software (2020).

173 Data distributions were checked for normality using the Anderson-Darling test (NCSS,
174 2020). Both rainfall and spring discharge were normally distributed. In addition, data suppliers
175 often provided data for these variables as annual means. For these reasons, the annual means were
176 used for data analysis. Distributions of Na and Cl were strongly and positively skewed (compare
177 their corresponding means to their median values in Table 2). Consequently, their annual medians
178 were used for most analytical procedures in this report.

179 The nonparametric tests [the Mann-Kendall (MK) (Mann, 1945) test and the regional-
180 Kendall (RK)] test (Helsel and Frans, 2006) were used for trend analyses. The null hypothesis
181 was of no change in the slope and alpha was pre-set at 0.10. All tests were two sided. As needed,

182 the Benjamini and Hochberg procedure (1995) was used to test for potential adverse effects of
183 multiple comparisons. None of the tests of tests were adversely affected.

184 Regarding the RK test, it works best if there are a minimum of 10 years of data are available
185 from each site (Helsel and Frans, 2006). For each RK test, this criterion was met. The RK test
186 computes the p-value for the test and a Sen slope (Sen, 1968) for the region.

187 By using annual means and medians for trend analysis, potential adverse effects of serial
188 autocorrelation (AC), such as seasonality, were reduced. To reduce the effects of spatial AC, a
189 modification of the work completed in the St. Johns River WMD (Figure 1) by Boniol (2002) was
190 used. Boniol determined that spatial AC was sufficiently reduced in groundwater of the FAS in
191 the WMD for Cl at a distance of 15,240 m (50,000 ft). Copeland and Woeber expanded the efforts
192 of Boniol. Using an ArcGIS script tool (Whiteaker, 2015), they generated a coverage of 1,173
193 equal area hexagons, each with a diameter of 15,240 m, for the entire state. They plotted locations
194 of 56 FAS springs that that had been sampled at least once for Cl during the period 2005–2011. A
195 spatial join was then performed with the hexagons (polygon layer) containing a unique identifier
196 and the spring locations. The median Cl concentration was determined for each spring. The
197 median Cl values from the 56 springs, including those in this study, were compared to all possible
198 nearest-neighbor springs. To determine nearest neighbors, the “point distance” tool in ArcMap
199 10.6 was utilized. This tool was chosen to allow comparisons of feature layers directly. The tool
200 compares the distances between two sets of points. The process involves comparing a point
201 location with all other point locations in the feature layer. This comparison can be performed with
202 either the same layer or different layers and a search radius can be set to limit processing and
203 search at specific distances for neighboring points. Additional joins are performed to identify the
204 hexagon identifier associated with each point location for further statistical analysis.

205 At a distance of up to 15,240 m there were 79 pairs of nearest neighbors. At distances
206 greater than 15,240 m and up to 30,480 m there were 117 nearest neighbors. For distances greater
207 than 30,480 m up to 45,720 m, there were 1,289 nearest neighbors. Using each set of paired
208 stations, Pearson correlations (Triola and Lossi, 2018) were determined. The correlations for the
209 three distance groupings were 0.273, 0.118, and -.006, respectively. Thus, the effects of spatial
210 AC are reduced considerably at distances greater than 15,240 m. With this in mind, Copeland and
211 Woeber (in press) randomly selected one spring if more than one existed within any single
212 hexagon. As a result, 31 springs were selected for water quality analyses. In addition, 24 discharge
213 stations were located in separate hexagons.

214 For this investigation, the Sen slope was not used for further statistical analyses unless the
215 RK test inferred the existence of a trend ($p\text{-value} \leq 0.10$). Nevertheless, inspections of the direction
216 of Sen slopes were used to assist in interpreting causes of observed changes.

217 Tidal fluctuations can potentially influence trend analyses in springs located near the coast.
218 Annual median or mean values were used for each indicator at each site. Thus, adverse effects of
219 serial correlation are considered minor. In addition, regarding discharge, depending on the site,
220 annual mean data from USGS sites were adjusted for tidal influences.

221 6. **RESULTS**

222 Summary statistics for annual means for rain and discharge, and median (Q2) values for
223 Na and Cl are presented in Table 2. Note, Na and Cl concentrations vary considerably in the 31
224 springs, depending on their location relative to the coast. In mg/L, median Na and Cl
225 concentrations range from a minimum 1.23 and 3.00 in a spring located in Florida's interior to a
226 maximum of 3,950 and 5,960 for the two variables in a spring located near Florida's coast. Based

227 on 815 observations from 31 springs used in this study, in mg/L, the median and mean for Na were
228 8.51 and 165.83, respectively (Table 2). For Cl, the median and mean were 12.55 and 280.40.

229 Previously, it was mentioned that Pearson correlation between rainfall and discharge was
230 0.309 (p-value = 0.097). The nonparametric Spearman correlation between Na and Cl was 0.956
231 (p-value <0.001). The correlations indicate a significant positive correlation between rainfall and
232 discharge and a much stronger positive correlation between Na and Cl. There may be several
233 reasons for the lower rainfall-discharge correlation. First, it was based on a sample size of 30
234 (annual means), compared to the Na-Cl correlation that was based on the 815 median values (Table
235 2). Second, rainfall sites were not necessarily located close enough to spring discharge sites to
236 have strong correlations. Third, the variances of both rainfall and discharge were slightly greater
237 in the E, relative to the L period. The coefficient of variation (CV) (standard deviation divided by
238 the mean), the was used was used to make comparisons. For rainfall, the CV in the E period was
239 0.13 and 0.12 in the L period. For discharge, the CVs were 0.13 and 0.11 respectively.

240 Figure 1 displays the locations of the springs by WMD. With only two springs in the
241 Northwest Florida Water Management District (NFWWMD), they are included with those in the
242 SRWMD. The region is referred to as the NFWWMD and SRWMD region. The remaining
243 regions are the SJRWMD and the SWFWMD. Table 3 display the results of the RK tests for the
244 entire study (1991 – 2020) for the four variables for the Spring Area and WMD Regions. Table 4
245 does the same for both the E and L periods. In both tables, significant p-values are in bold font.

246 For 1991 – 2020 for the Spring Area and the WMDs for both rainfall and discharge there
247 were no statistical trends (Table 3) with two exceptions. Discharge decreased in the SJRWMD
248 and rain increased in the SWFWMD. Concentrations of Na and Cl increased significantly in the

249 Spring Area and within each WMD region (p-values <0.001); the most compelling finding of the
250 study.

251 During the E period (Table 4) for the Spring Area and each WMD, there were no trends in
252 rainfall or discharge. Na concentrations increased significantly in the Spring Area, and in each
253 WMD region. Concentrations of Cl did the same, except for the SJRWMD where they did not
254 increase significantly. During the L (Table 4) period, rainfall increased in the NFWWMD and
255 SRWMD region, plus the SJRWMD. Discharge increased in the Spring Area, the NFWWMD and
256 SRWMD region, plus the SWFWMD. Na concentrations did not change in the Spring Area. They
257 increased in the SJRWMD and the SWFWMD but decreased in the NFWWMD and /SRWMD
258 region. The decrease in Na in this region plausibly explains why the Spring Area did not experience
259 a significant change. Concentrations of Cl increased in the Spring Area and each WMD.

260 In the Spring Area, for the study, concentrations of Na and Cl increased by about 0.056
261 and 0.135 mg/L per year (Table 3). During the E period, Sen slopes for Na and Cl rates increased
262 by 0.086 and 0.138 mg/L per year, respectively (Table 4). During the L period, discharge increased
263 by $(0.550 \text{ m}^3)/(\text{sec})$ per year. Concentrations of Cl increased by 0.135 mg/L per year (Table 4).

264 From 1991 through 2020, the estimated total change in the concentrations of Na and Cl
265 were 1.68 (0.056×30) and 4.05 (0.135×30) mg/L (Table 3). To estimate the percent rate of
266 change, the total changes for the two variables were compared to the grand median concentrations
267 (8.51 and 12.55 mg/L respectively) found in Table 2. To one significant figure, the percent annual
268 rates of change for the two indicators were 0.7% and 1.1 %. For entire study, the percent changes
269 were 19.7% and 33.0%, respectively.

270 **7. DISCUSSION**

271 7.1 Conceptual Model

272 The term saline is used to indicate that the source water has greater concentrations of Na
273 and Cl than the receiving groundwater. To assist in understanding the observed changes in spring
274 water, the Ghyben-Herzberg relationship (Freeze and Cherry, 1979) was used. Fetter (2001), and
275 Freeze and Cherry, indicated that in the ideal Ghyben-Herzberg relationship, for each meter of
276 drawdown the saltwater/ freshwater interface rises by 40 meters as a sharp line.

277 Figure 5 presents a conceptual model, based on the Ghyben-Herzberg relationship. All of
278 Florida's freshwater aquifers and confining units are conceptually lumped together into a
279 freshwater lens. The irregularly shaped lens is generally thickest in the central portion of the state
280 and narrows toward Florida's coastlines. The top part of Figure 5 (A) represents the lens during
281 normal times. The bottom part of Figure 5 (B) represents long periods of below-normal rainfall.
282 After a lag in rainfall, (aquifer) potentials (Hubbert, 1940), including spring discharge, decline. In
283 addition, the freshwater lens decreases in size (exaggerated in Figure 5). In the FAS, deep
284 groundwater is enriched in carbonate rock-matrix indicators such as calcium (Ca^{+2}), magnesium
285 (Mg^{+2}), potassium (K^{+1}), alkalinity, and sulfate (SO_4^{-2}), along with both Na and Cl (Upchurch et
286 al. 2019; and Sprinkle, 1989). During periods of extended below-normal rainfall, the deep
287 enriched groundwater can migrate horizontally from the edges of the lens and vertically upward
288 from the transition zone at the bottom of the lens.

289 Krause and Randolph (1989), and Spechler (2001) hypothesized that deep, relict sea water
290 may be a major source for increased saline indicator concentrations in portions of the FAS in
291 northeastern Florida. In an investigation of spring water chemistry in the SRWMD (Figure 1),
292 Moore et al. (2009) observed that upward movement of groundwater from deep within the Upper
293 Floridan aquifer of the FAS may, at times, deliver up to 50% of spring discharge. The proportion
294 of deep water is dependent on head gradients within the aquifer. The authors stated that the deep

295 water provides the major source of Na, Cl, potassium, magnesium, and sulfate. Berndt et al. (2005)
296 indicated that spring discharge water can originate from both shallow and deep sources. For
297 springs with relatively high TDS concentrations, Berndt et al. speculated that the spring water may
298 have first circulated with deeper groundwater and had a relatively long residence time prior to
299 discharge from springs.

300 Although not displayed in Figure 5, it is implied that if a period of above-normal rainfall
301 prevails, and if recharge exceeds discharge for a long enough time, the lens will increase in size,
302 and concentrations of Na and Cl, along with FAS rock-matrix indicators, will eventually decline.
303 However, as previously stated, some saline water may not be totally flushed (Sprinkle, 1989).
304 Scott et al. (2004) mentioned that during the Pleistocene Epoch, beginning 2.6 million years ago,
305 continental glaciers waxed and waned in the Earth's northern latitudes. In Florida, the
306 potentiometric surfaces and water tables of the aquifers are hypothesized to have dropped with the
307 advancing continental glaciers and then to have risen when the glaciers retreated. The range of
308 sea-level changes may have been up to 140 m (460 ft). Upchurch et al. (2019) indicated that this
309 action would result in saltwater encroachment into the aquifers when sea level rose, and a flushing
310 out of the saltwater when sea level dropped. Although the geological time scale discussed by these
311 authors are considerably different from the decades-scale in this study, the processes remain
312 unchanged.

313 7.2 Passive Encroachment

314 When a well, located near the coast in an unconfined aquifer is pumped, the cone of
315 depression around the well can cause upconing of saline groundwater into the well from below in
316 general accordance with the Ghyben-Herzberg principle. When this type of encroachment occurs,
317 it is an example of active encroachment (Fetter, 2001). Fetter also discussed the term passive

318 encroachment. It occurs when some fresh groundwater has been diverted from the aquifer, yet the
319 hydraulic gradient is still sloping toward the saltwater–freshwater boundary. In this situation, the
320 boundary will slowly shift landward until it reaches an equilibrium position based on the new
321 discharge conditions. The mechanisms controlling passive encroachment are the same as active
322 encroachment. However, the rate of encroachment is much slower. Fetter stated, “Movement is
323 slow. It may take hundreds of years for the boundary to shift a significant distance.” Fetter
324 mentioned that passive encroachment can occur inland, as well as in coastal areas. Werner (2017)
325 stated that encroachment can be active, passive, or a combination of the two. Significant increasing
326 trends in the concentrations of both Na and Cl (Tables 3 and 4) support the hypothesis that passive
327 encroachment is occurring across the Spring Area of Florida.

328 Recall, during the state's periodic dry periods, when aquifer recharge is reduced and aquifer
329 potentials decline, the freshwater zone shrinks. Younger groundwater is replaced by groundwater
330 with a longer residence time. As a result, groundwater has a greater ionic strength, including
331 increased concentrations of saline indicators such as Na and Cl. This conclusion is supported by
332 Upchurch (1992) and Katz (2004). During times of declining potentials, the likelihood that saline
333 groundwater migrates inland and upward into the freshwater zone is increased.

334 8. **Potential Drivers of the Observed Passive Encroachment**

335 Copeland et al. (2011) and Copeland and Woeber (in press) listed several potential drivers
336 of the changes described above. The most significant were: (1) below-normal rainfall and
337 subsequent declines in recharge, (2) groundwater extraction, and (3) rising sea-level.

338 8.1 **Decreasing Rainfall and Consequent Decreases in Recharge**

339 Verdi et al. (2006) mentioned that Florida suffered a severe drought from 1999-2002 that
340 affected Florida's water resources. Copeland et al. (2011) indicated the drought was the major
341 driver of change for the period 1991 – 2003.

342 During either the E or L periods (Table 4), there were no confirmed trends in rainfall and
343 the only significant trend for discharge occurred in the L period. It was upward. Nevertheless, the
344 decreasing Sen slopes of rain and discharge during the E period, and the increasing slopes in the
345 L periods (Figure3 and Table 4) support the concept that rainfall was an important driver of
346 observed changes for the Spring Area.

347 The decrease in rainfall and followed by an increase are probably related to climatic
348 oscillations (Figure 3). The Atlantic Multidecadal Oscillation (AMO) and the El Nino southern
349 oscillation (ENSO) influence rainfall in Florida (Enfield et al., 2001; Kelly and Gore, 2008; Goly
350 and Teegavarapu, 2014; Canfield et al., 2018). AMO cycles are quasi-periodic, lasting up to 60
351 and possibly 80 years (Kerr, 2005). Climate Data Guide (2021) indicated the North Atlantic sea
352 surface temperature (an index for the AMO) increased from the mid-1970s through the late 2000s
353 and has decreased since that time. Of note, the change in the direction of the AMO coincided with
354 the change in rainfall observed in this investigation.

355 It is important to note the relationships between rainfall and subsequent recharge/discharge
356 in an aquifer system. They can be complex. Theis (1940) and Ponce (2007) stated that under
357 equilibrium conditions in a pristine aquifer, discharge is equal to recharge. To maintain steady-
358 state conditions, Ponce (2007) mentioned that an increase in discharge must be balanced by: (1)
359 an increase in recharge to the aquifer from another source (e.g., from an overlying aquifer if the
360 aquifer is confined), (2) a decrease in natural discharge from the aquifer, (3) a loss of storage in
361 the aquifer, or (4) a combination of all three.

362 Ponce (2007) mentioned that where the aquifer is unconfined, extended periods of below-
363 normal rainfall result in water table decline. Where it is confined, these conditions can lower the
364 potentiometric surface and groundwater storage. However, below-normal rainfall still can result
365 in additional recharge where the aquifer is thinly confined. The recharge rate will be less than it
366 would be under normal or above-normal rainfall conditions, leading to an overall decrease in
367 storage. In addition, with a sufficient increase in rainfall and recharge for a long enough time, the
368 potentiometric surfaces will eventually increase.

369 Regarding recharge quantity to the FAS, Bellino et al. (2018) reported the mean annual
370 rate to be 19.0 cm/year. Variations over time were not determined.

371 8.2 Groundwater Extraction

372 Based on periodic five- and 10-year summaries by the USGS, groundwater extraction from
373 the FAS in Florida had a net decrease during the study. In units of million m³/d, 1990 it was
374 reported as 10.46 (Marella, 1992). It rose to 11.72 in 2000 (Marella and Berndt, 2005), but then
375 declined to 9.64 in 2010 (Marella, 2014), and to 8.85 in 2015 (Marella, 2019). Statewide data
376 were not available for 2020. The declines in extraction coincide with efforts by the WMDs to
377 conserve groundwater extraction (U.S. Environmental Protection Agency, 2017a).

378 Copeland and Woeber (in press) converted the groundwater extraction data from 2010
379 (Marella, 2014) to a flux in cm/year. They estimated extraction was about 2.4 cm or about 13%
380 of the mean recharge estimate of Bellino et al. (2018). They concluded the effect of extraction
381 was relatively minor, compared to rainfall and subsequent recharge. The net decrease in extraction
382 during this study suggests it was not a major driver of the observed changes in this study.

383 8.3 Sea-Level Rise

384 In a study of former sea-level rises in Florida, Gully and Florea (2016) indicated that rising
385 sea-levels eventually result in rising aquifer potentials. This can result in a reduction in fresh
386 groundwater in an aquifer (a reduction of the freshwater lens, especially in areas where the FAS is
387 unconfined. As previously noted, as discharge increases older and more saline groundwater,
388 originating from the deeper portions of the aquifer, can result in increased concentrations of Na
389 and Cl in discharge water.

390 Walton (2007) indicated that in Florida, between 1950 and 1999, sea level rose between
391 8.0 and 23.0 cm. Using linear extraction, an estimate of sea level increase was between (0.15 and
392 0.46 cm) per year from 1991 through 2011 (E period). The National Oceanographic and
393 Atmospheric Administration (NOAA) (2021) stated that between 1993 and 2019 (27 of the 30
394 years of the current investigation), sea level rose by 8.76 cm. Using the more recent NOAA data,
395 on an annual basis, sea-level rose by about 0.32 cm/yr. Using this rate for the entire duration of
396 the current study, rising sea levels represent about 2% of the recharge estimates presented earlier
397 [0.32 cm (sea-level rise) / 19.0 cm (recharge)]. With a limited sea-level rise data set, it is unknown
398 whether the rise in sea level played a significant role in changing the observed indicator
399 concentrations during this investigation. However, Walton predicted sea level in Florida could
400 rise another 25 cm by 2080. By 2100, Wigley and Raper (1992), the US Environmental Protection
401 Agency (2017b), and Lindsey (2019) predict that globally, sea level could rise as much as 1.2 m
402 (4.0 ft), while the NOAA (2021) projects that as an extreme estimate, sea levels could rise as much
403 as 2.5 m). In southeastern Florida, Bloetcher et al. (2011) predicts sea level rise to be between
404 0.5 and 1.0 m by the end of the 21st century. Unfortunately, as the twenty first century proceeds
405 in time, it appears that sea-level rise will play a more important role as a driver of changes in
406 concentrations of Na and Cl.

407 A question was posed earlier. Although many of the observed changes in this investigation,
408 mostly in the concentrations of Na and Cl, are statistically significant, do the changes have
409 practical significance? The fact that the changes occurred over multiple decades and over an area
410 as large as the spring area (Figure 1), suggests they do.

411 9. **Unresolved Issues and Need for Additional Encroachment Monitoring**

412 9.1 Unresolved Issues

413 The changes observed in this report support the conceptual model, but several questions
414 remain unanswered. There was a direct positive correlation between rainfall and spring discharge.
415 During the E period with declining rainfall, spring discharge declined. As predicted by the
416 conceptual model, concentrations of Na and Cl increased. During the L period, when rainfall,
417 discharge and recharge began to increase, the model predicted a decrease in Na and Cl
418 concentrations would eventually follow. For Na, the slope decreased in the Spring Area and
419 decreased significantly in the NFWMD and SRWMD region. However, concentrations
420 continued to increase in the SJRWMD and the SWFWMD. Regarding Cl concentrations, they
421 increased in the Springs Area and the three WMD regions. As of 2020, evidence suggests Florida
422 may be experiencing the beginning of the reversal process of encroachment. Unfortunately, this
423 remains uncertain because of continued increases in the Cl concentrations.

424 Rainfall is the major driver of the observed changes during the time frame of this
425 investigation and may be tied to climatic cycles such as the AMO. Recall, the AMO is a driver of
426 Florida's rainfall and influences surface-water flows (Enfield et al., 2001; Kelly and Gore, 2008;
427 Goly and Teegavarapu, 2014; Canfield et al., 2018). The correlation of rainfall and spring
428 discharge in this study suggests a similar relationship with Florida's spring water.

429 If the AMO is a major driver of rainfall, then Florida will likely experience increased
430 rainfall for the next several decades. During this period, Floridians will likely be more concerned
431 with surface-water flooding than passive encroachment. Nevertheless, passive encroachment did
432 occur over the course of this study, and as of 2020, encroachment had not abated, at least for CI.
433 Unfortunately, rainfall will, again, eventually enter a declining stage. When it does, along with
434 the probable increase in the rate of sea-level rise, passive encroachment will likely follow. And
435 again, if the rate of sea-level rise increases, encroachment is likely to be greater than that observed
436 in this study. Floridians would benefit from additional research efforts on the effects that
437 encroachment will have on Florida’s groundwater, drinking water, and surface water resources.

438 9.2 Need for Increased Saline Encroachment Monitoring

439 Passive encroachment observed in this study, along with rising sea levels indicate the state
440 needs to continue to monitor spring discharge and saline indicator concentrations. As presented,
441 springs represent good monitoring sites and should be incorporated into saline monitoring efforts
442 whenever possible. It should be noted that the Florida Water Resources Monitoring Council
443 formed a Salinity Network Workgroup in 2011. Key workgroup members include the FDEP, the
444 five WMD’s, the USGS, and several counties (Florida Water Resource Monitoring Council,
445 2019a). One workgroup objective is to improve Florida's ability to monitor for potential saltwater
446 encroachment into major aquifer systems. To this end, the Workgroup established a statewide
447 Coastal Salinity Monitoring Network (Florida Water Resource Monitoring Council, 2019b). It is
448 mostly composed of monitoring wells but does contain a few springs. As sea level continues to
449 rise, it is anticipated that additional springs will be added to the network in the future.

450 10. KEY FINDINGS

451 At a 90% confidence level, from 1991 through, 2020, concentrations of Na and Cl
452 increased in the Florida Spring Area. For multiple decades, the region encountered passive
453 saltwater encroachment, as defined by Fetter (2001). To the nearest percent, the rates of change
454 for the concentration of Na and Cl were approximately 20% and 33% respectively for the duration
455 of the study, or about 7% and 11% per decade.

456 Evidence suggests the primary driver of the observed changes is below-normal rainfall and
457 a subsequent reduction in recharge to the FAS. Evidence also suggests sea-level rise played a
458 minor role as a driver for changes in Na and Cl concentrations for this investigation. However,
459 several investigators have indicated the rate of sea-level rise is increasing and the rate will continue
460 to increase in the future and therefore become a more important driver of changes in groundwater
461 quality in Florida.

462 Evidence suggests that an important origin of the saline indicators is from saltwater along
463 Florida's coasts and from saline water located at depth within the FAS. The decrease in spring
464 discharge during the study allowed older and deeper groundwater, located below the freshwater
465 lens, and from the coastal regions of Florida, to migrate inward and upward into the springs.

466 There are several important aspects of this investigation that need emphasis. First, small
467 increases in concentrations of Na and Cl have been observed in major Florida springs for multiple
468 decades. Second, the changes meet the definition of passive saline encroachment. Third, the area
469 of encroachment covers a significant geographical area of the state. And fourth, with increasing
470 rates of sea-level rise predicted in the future, additional monitoring efforts by Florida's water
471 agencies will be needed, including the inclusion of springs.

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Spring Monitoring Sites Used in the Study

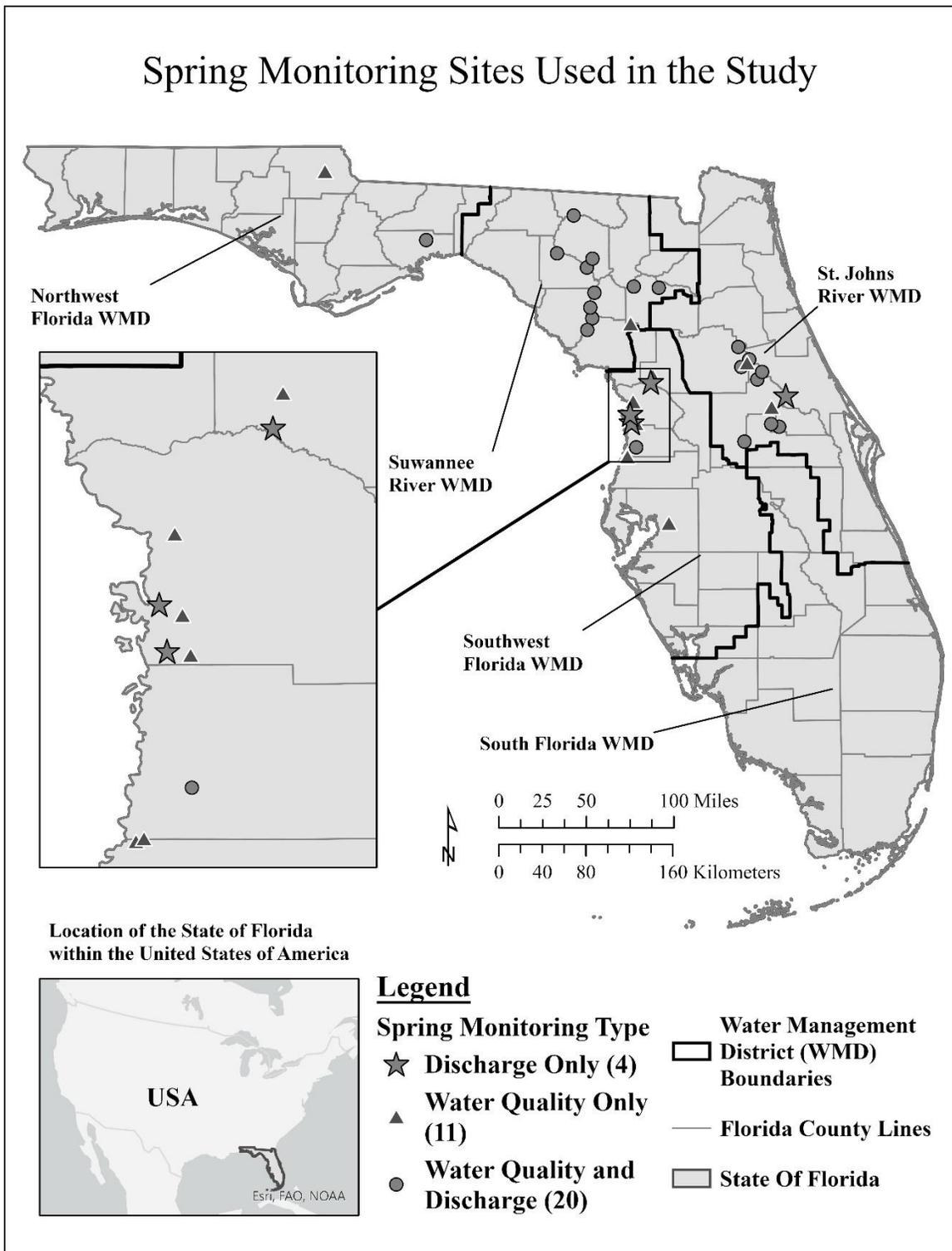
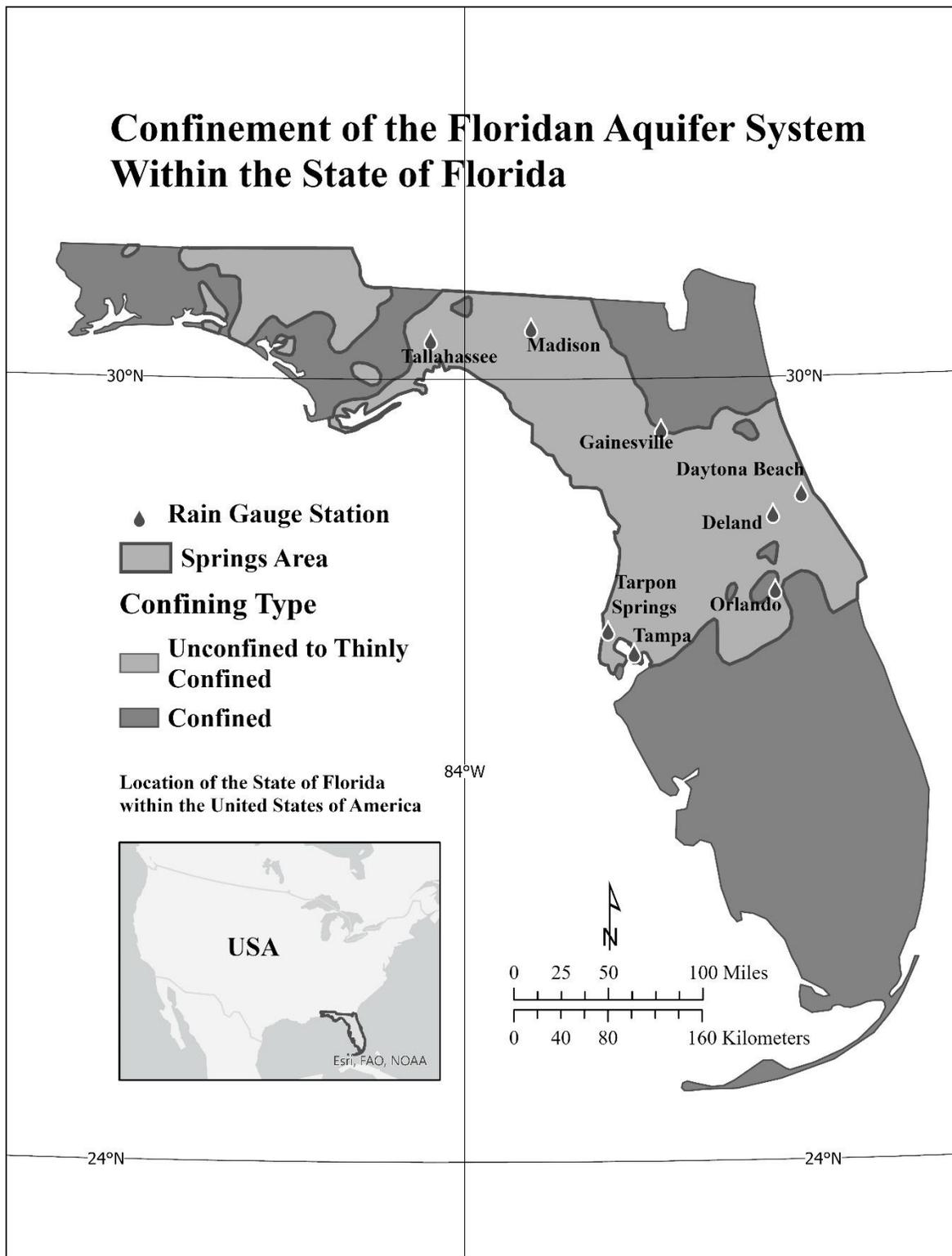


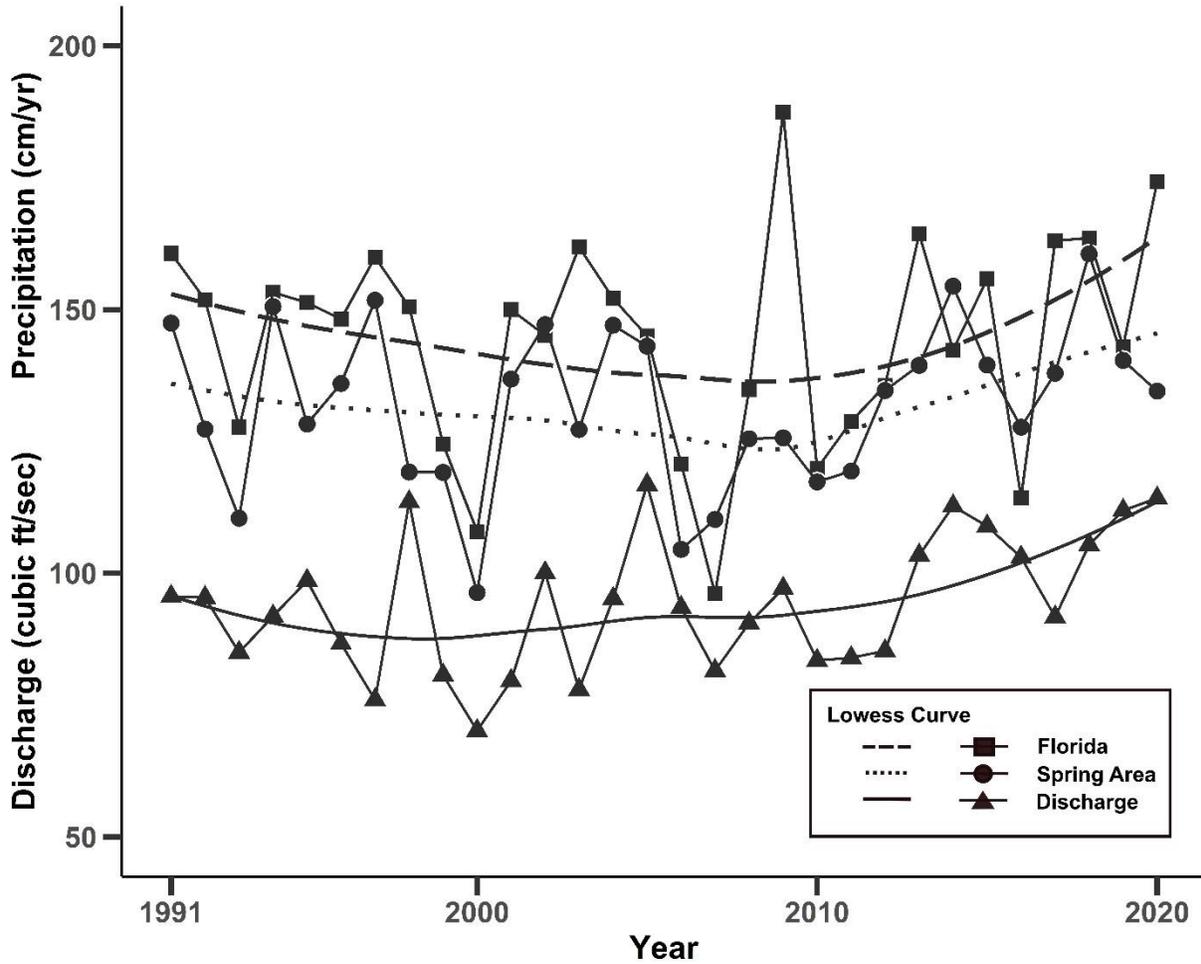
Figure 1. Florida, Water Management Districts and Monitoring Sites.

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 683 **Figure 2. Floridan aquifer system in Florida with confinement.** Study area is the portion of Florida
 684 with unconfined to thinly confined conditions. Solid tear-drop symbols represent rain gauge stations in
 685 Spring Area. (Modified from Williams and Dixon, 2015)

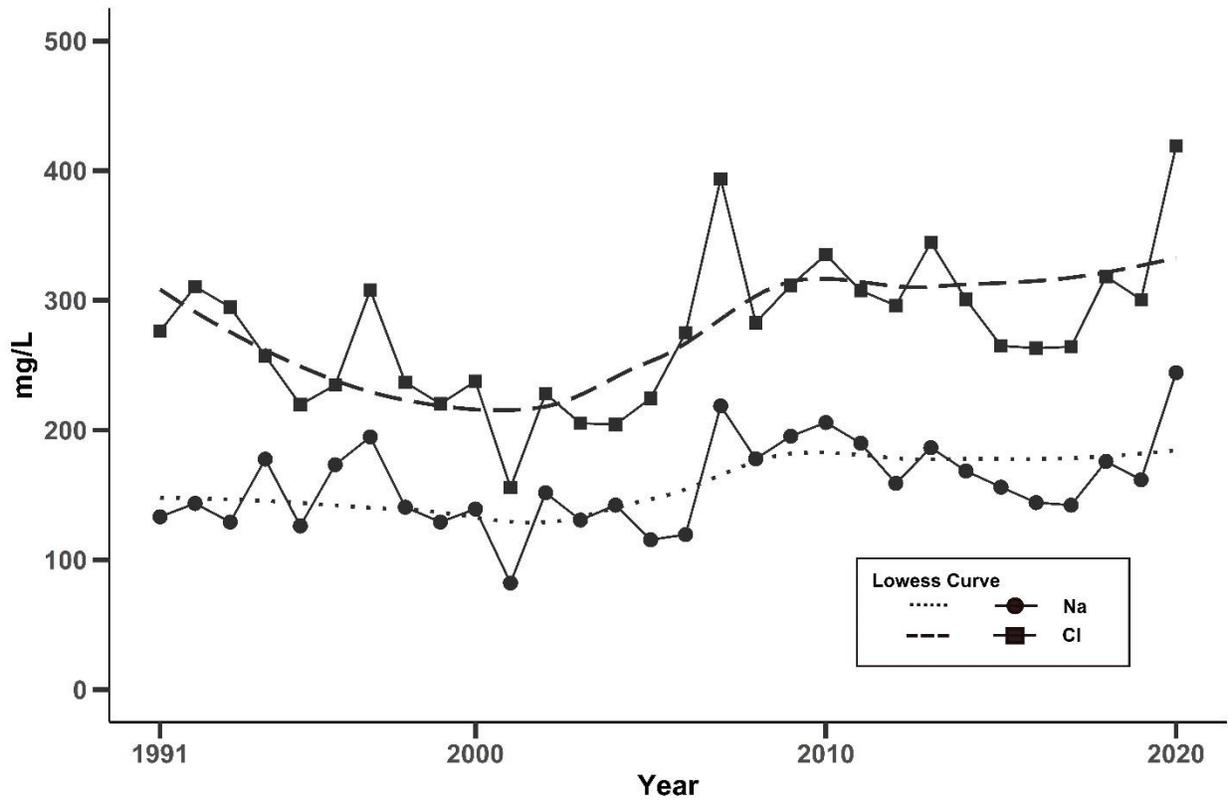
Precipitation and Discharge



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Figure 3. Annual Precipitation and Spring Discharge (1991 – 2020). Solid circles represent annual statewide means (Florida Climate Center, 2021). Solid squares represent annual means of eight rainfall stations and solid triangles represent annual means of 24 discharge sites in Spring Area. Three Lowess curves are: (1) dashed line – Florida rainfall, (2) dotted line – Spring Area rainfall, and (3) solid line – spring discharge in Spring Area.

Sodium(Na) and Chloride(Cl) Concentrations

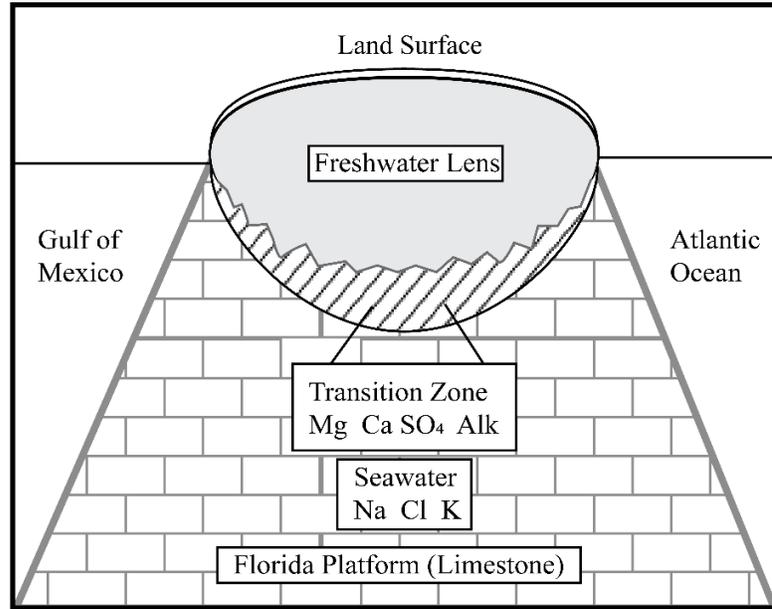


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697 **Figure 4. Annual Mean Concentration of Na and Cl (1991 – 2020) from 31 Springs in Spring Area.**
698 Solid circles represent annual Na concentrations. Solid squares represent annual Cl concentrations.
699 Lowess curves are represented by dotted line (Na) and dashed line (Cl).
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Normal Freshwater Lens

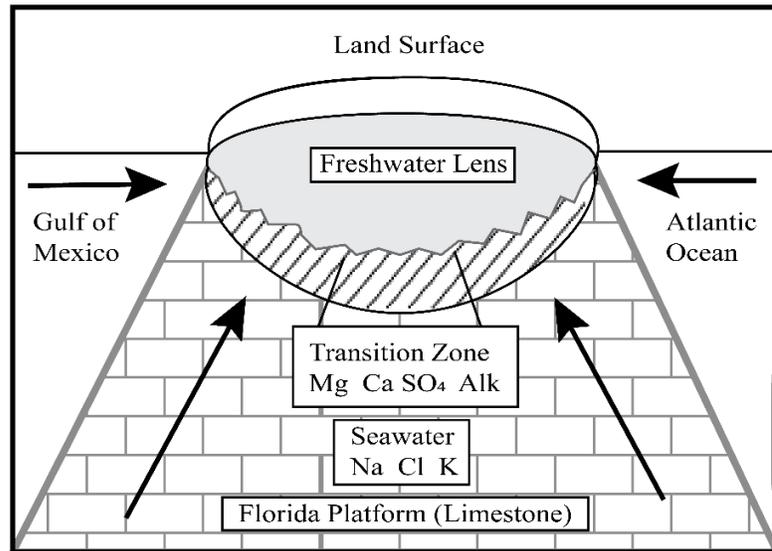
Spring Discharge and Water Table are Relatively High



(A)

Reduced Freshwater Lens During Dry Period

Spring Discharge and Water Table Decline



(B)

Figure 5. Fresh groundwater lens changes over a long dry period.

(A). Lens after a long period of average or above average rainfall.

(B). Lens after a long period of below-average rainfall.

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Table 1. Monitoring Sites used in this report. (The term spring is not included in spring name.)

Water Management District location and Station Name	Latitude	Longitude	Water Management District location and Station Name	Latitude	Longitude
Northwest Florida WMD			St. Johns River WMD (continued)		
Jackson Blue ²	30.7913	-85.1401	Ponce De Leon ¹	29.1343	-81.5294
Wakulla ¹	30.2238	-84.3037	Sanlando ¹	28.6808	-81.3882
Suwannee River WMD			Silver Glen ¹	29.2366	-81.6363
Alapaha Rise ¹	30.4267	-83.0861	Sweetwater ²	29.2096	-81.6528
Fanning ¹	29.5782	-82.9318	Wekiwa ¹	28.7040	-81.4535
Gilchrist Blue ¹	29.8299	-82.3829	Volusia Blue ³	29.9387	-81.3319
Hart ¹	29.6660	-82.9482	Southwest Florida WMD		
Hornsby ¹	29.8398	-82.5883	Boat ²	28.4305	-82.6531
Lafayette Blue ¹	30.1146	-82.2233	Bob Hill ²	28.4347	-82.6411
Manatee ¹	29.4804	-82.9736	Buckhorn Main ²	27.8844	-82.2989
Rock Bluff ¹	29.7889	-82.9149	Catfish ²	28.8906	-82.5950
Ruth/Little Sulfur ¹	29.9956	-82.9770	Chassahowitzka Main ²	28.7093	-82.5713
Suwannee Blue ¹	30.0704	-82.9310	Hernando Salt ²	29.5330	-82.6152
St. Johns River WMD			Hidden River No. 2 ²	28.7691	-82.5835
Alexander ¹	29.0724	-81.5687	Rainbow No. 1 ²	29.1014	-82.4330
12Apopka ¹	28.5593	-81.6745	Weeki Wachee ¹	28.5108	-82.5694
Fern Hammock ¹	29.1745	-82.7013	Chassahowitzka River near Chassahowitzka ³	28.7150	-82.6064
Marion Salt ¹	29.3411	-81.7257	Homosassa River at Homosassa ³	28.7850	-82.6181
Palm ²	28.8437	-81.4501	Rainbow River at Dunnellon ³	29.0492	-82.4478

¹Water quality and discharge (n = 20) ²Water Quality only (n = 11) ³Discharge only (n = 4)

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Table 2. Statistical Summaries for Rain, Discharge, Sodium and Chloride.

Rain and Discharge								
	Units	¹ n	Min	Mean - 1 SD	SD	Mean	Mean + 1 SD	Max
Rain	cm/yr	30	96.32	116.48	15.50	131.98	147.48	160.55
Discharge	m ³ /sec	30	70.16	79.43	15.53	94.96	110.49	146.82
Na and Cl								
		² n	Min	³ Q1	³ Q2	Mean	³ Q3	Max
Na	mg/L	815	1.23	4.29	8.51	165.83	125.23	3950
Cl	mg/L	815	3.00	8.00	12.55	280.40	233.75	5960

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¹n = number of annual grand means for the eight rainfall and 24 discharge sites. ²n = number of available pairs.
³Q1 = 25th percentile, Q2 = 50th percentile = median, Q3 = 75th percentile.

727 **Table 3. Results of Regional Kendall Tests for Springs for the Entire Study Period (1991 – 2020).**

Indicator	Station n ¹	Annual n ²	Sen Slope Units	Sen Slope	p-value
Rain	8	30	cm/year	-0.049	0.594
Discharge	24	30	(m ³)/(sec)/yr	-0.045	0.459
Sodium	31	30	(mg/L)/yr	0.056	<0.001
Chloride	31	30	(mg/L)/yr	0.135	<0.001
Northwest Florida and Suwannee River Water Management Districts					
Rain	3	30	cm/year	0.119	0.302
Discharge	11	30	(m ³)/(sec)/yr	0.330	0.281
Sodium	12	30	(mg/L)/yr	0.005	<0.001
Chloride	12	30	(mg/L)/yr	0.135	<0.001
St. Johns River Water Management District					
Rain	3	30	cm/year	-0.298	0.377
Discharge	9	30	(m ³)/(sec)/yr	-0.136	0.020
Sodium	10	30	(mg/L)/yr	0.111	<0.001
Chloride	10	30	(mg/L)/yr	0.170	<0.001
Southwest Florida Water Management District					
Rain	2	30	cm/year	0.358	0.014
Discharge	4	30	(m ³)/(sec)/yr	0.659	0.224
Sodium	9	30	(mg/L)/yr	0.085	<0.001
Chloride	9	30	(mg/L)/yr	0.248	<0.001

728 ¹Number of stations in region ²Number of years in period

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730 **Table 4. Results of Regional Kendall Tests for the E and L Period by Region. (See Table 3 for units.)**

Period	Station n ¹	Annual n ²	Sen Slope	p-value	Station n ¹	Annual n ²	Sen Slope	p-value
	Early				Late			
Spring Area								
Rain	8	21	-0.237	0.293	8	15	0.270	0.364
Discharge	24	21	-0.670	0.226	24	15	0.550	0.019
Na	31	21	0.086	<0.001	31	15	0.015	0.244
Cl	31	21	0.138	<0.001	31	15	0.135	<0.001
Northwest Florida and Suwannee River Water Management Districts								
Rain	3	21	-0.281	0.129	3	15	1.200	0.011
Discharge	11	21	-0.849	0.133	11	15	0.163	0.007
Na	12	21	0.083	<0.001	12	15	-0.028	0.024
Cl	12	21	0.071	0.002	12	15	0.075	0.006
St. Johns River Water Management District								
Rain	3	21	-1.104	0.253	3	15	2.460	0.006
Discharge	9	21	-0.062	0.497	9	15	0.100	0.131
Na	10	21	0.086	<0.001	10	15	0.085	0.011
Cl	10	21	0.103	0.164	10	15	0.224	<0.001
Southwest Florida Water Management District								
Rain	2	21	-0.237	0.293	2	15	0.270	0.364
Discharge	4	21	-0.990	0.220	4	15	6.050	<0.001
Na	9	21	0.089	<0.001	9	15	0.067	0.006
Cl	9	21	0.200	<0.001	9	15	0.163	<0.001

731 ¹Number of stations in region ²Number of years in period